

## **AGENDA**

**Meeting**: Wiltshire Pension Fund Committee

Place: Council Chamber - Council Offices, Bradley Road, Trowbridge,

**BA14 0RD** 

Date: Wednesday 25 July 2012

Time: <u>10.30 am</u>

Please direct any enquiries on this Agenda to Kieran Elliott, of Democratic Services, County Hall, Bythesea Road, Trowbridge, direct line 01225 718504 or email <a href="mailto:kieran.elliott@wiltshire.gov.uk">kieran.elliott@wiltshire.gov.uk</a>

Press enquiries to Communications on direct lines (01225) 713114/713115.

This Agenda and all the documents referred to within it are available on the Council's website at www.wiltshire.gov.uk

Briefing arrangements:	Date	Time	Place
Chairman's Briefing	25 July 2012	09:30am	Committee Room 1, Bradley Road,

#### Membership:

Wiltshire Council Members: Swindon Borough Council Members

Cllr Tony Deane (Chairman)

Cllr Brian Ford

Cllr Dea Meffet

Cllr Charles Howard (Vice Chairman) Cllr Des Moffatt

Cllr Mark Packard
Cllr Sheila Parker
Cllr Fleur de Rhe-Philipe
Substitute Members
Cllr Mark Edwards

Substitute Members Employer Body Representatives

Cllr John Brady Mrs Lynda Croft
Cllr David Jenkins Mr Tim Jackson
Cllr Helen Osborn

Cllr Jeff Osborn

Cllr Roy While

Mr Tony Gravier

Mr Mike Pankiewicz

#### PART I

#### Items to be considered when the meeting is open to the public

#### 1 Membership Changes

#### 2 Attendance of Non-Members of the Committee

#### 3 Apologies for Absence

To receive any apologies for absence.

#### 4 Minutes of the Previous Meeting (Pages 1 - 8)

To confirm the minutes of the meeting held on 23 May 2012.

#### 5 Chairman's Announcements

To receive any announcements through the Chair.

#### 6 **Declarations of Interest**

To receive any declarations of pecuniary or non-pecuniary interests or dispensations granted by the Standards Committee.

#### 7 Public Participation and Councillors' Questions

The Council welcomes contributions from members of the public.

#### Statements

If you would like to make a statement at this meeting on any item on this agenda, please register to do so **at least 10 minutes prior to the meeting**. Up to 3 speakers are permitted to speak for up to 3 minutes each on any agenda item. Please contact the officer named above for any further clarification.

#### Questions

To receive any questions from members of the public or members of the Council received in accordance with the constitution. Those wishing to ask questions are required to give notice of any such questions in writing to the officer named above, **no later than 5pm on Wednesday 18 July.** Please contact the officer named on the first page of this agenda for further advice. Questions may be asked without notice if the Chairman decides that the matter is urgent.

Details of any questions received will be circulated to Committee members prior to the meeting and made available at the meeting and on the Council's website.

#### 8 Wiltshire Pension Fund 2011-12 Outturn Statement (Pages 9 - 10)

A report on the Fund's income and expenditure for 2011-12 is circulated for members to note.

#### 9 **Draft 2011-12 Annual Report** (Pages 11 - 74)

The draft annual report for 2011-12 is presented to members for approval.

#### 10 Pension Fund Risk Register (Pages 75 - 80)

An update from the Director of Finance on the Wiltshire Pension Fund Risk Register is circulated for Members' consideration.

#### 11 Statement of Investment Principles (SIP) (Pages 81 - 98)

A report from the Director of Finance requesting the Committee approve the annually updated SIP for 2012.

#### 12 <u>Local Government Pension Scheme Reforms Update</u> (Pages 99 - 106)

A report outlining the proposed changes to the LGPS announced by the Local Government Employers and Unions on 31 May 2012 and supported by the Government which are currently being consulted on.

#### 13 Date of Next Meeting

To note that the next regular meeting of the Committee will be held on **Friday 14 September 2012.** 

#### 14 Urgent Items

Any other items of business which, in the opinion of the Chairman, should be considered as a matter of urgency. Urgent items of a confidential nature may be considered under Part II of this agenda.

#### 15 **Exclusion of the Public**

To consider passing the following resolution:

To agree that in accordance with Section 100A(4) of the Local Government Act 1972 to exclude the public from the meeting for the business specified in Item Numbers 16-17 because it is likely that if members of the public were present there would be disclosure to them of exempt information as defined in paragraphs 3 of Part I of Schedule 12A to the Act and the public interest in withholding the information outweighs the public interest in disclosing the information to the public.

#### PART II

# Item(s) during consideration of which it is recommended that the public should be excluded because of the likelihood that exempt information would be disclosed

#### 16 <u>Investment Structure Review Update</u> (Pages 107 - 144)

A confidential report prepared by Mercers is circulated outlining a number of recommendations in relation to the fixed income asset allocation and potential allocations to either a opportunistic fund or emerging markets multi-strategy mandate.

#### 17 <u>Western Asset Management: Review of 201</u>1-12 and Plans for the Future

A confidential Annual Report from Western Asset Management is attached and Members are asked to consider this along with the verbal report at the meeting.



#### **WILTSHIRE PENSION FUND COMMITTEE**

DRAFT MINUTES OF THE WILTSHIRE PENSION FUND COMMITTEE MEETING HELD ON 23 MAY 2012 AT COUNCIL CHAMBER - COUNCIL OFFICES, BRADLEY ROAD, TROWBRIDGE, BA14 0RD.

#### **Present**:

Cllr John Brady (Substitute), Cllr Tony Deane (Chairman), Cllr Charles Howard (Vice Chairman), Mr Tim Jackson (Associate Member), Cllr Des Moffatt and Cllr Sheila Parker

#### Also Present:

Cllr Bill Moss

#### 57 Membership Changes

1) Following the Annual Meeting of Council on **15 May 2012**, there were the following changes to the Committee:

Cllr Malcolm Hewson was removed as a substitute member.

Cllr David Jenkins was added as a substitute member.

Cllr Jeff Osborn (formerly full member) became a substitute member.

Cllr Fleur de Rhé-Philipe (formerly substitute member) became a full member.

2) Following Swindon Borough Council's Annual General Meeting on 18 May 2012, Cllr Brian Ford was added to the Committee.

#### 58 <u>Attendance of Non-Members of the Committee</u>

None.

#### 59 Apologies for Absence

Cllrs Mark Packard, Fleur de Rhé-Philipe and Brian Ford gave their apologies.

Cllr de Rhé-Philipe was substituted by Cllr John Brady.

Mrs Lynda Croft gave her apologies.

#### 60 Minutes of the Previous Meetings

The minutes of the ordinary meeting held on 22 February 2012 and the Special Meetings held on 06 January 2012, 27 January 2012, 28 March 2012 and 10 May 2012, were presented.

It was,

#### Resolved:

To approve the minutes as a true and correct record.

#### 61 **Chairman's Announcements**

The Chair requested all mobile phones be switched off.

#### 62 **Declarations of Interest**

There were no declarations.

#### 63 **Public Participation and Councillors' Questions**

There were no questions or public statements.

#### 64 Internal Audit Report

The Service Director (Finance) presented a report informing members of the findings of the internal auditors on the Wiltshire Pension Fund from their 2011/12 audit.

It was highlighted that although no high level risks identified during the audit, two medium level risks had been noted as key issues for the Fund to address, namely the lack of a complete and regular comparisons of the pensions payroll and the Altair database risks, and delays in investigating and clearing ageing balances with bank reconciliations risks misstatement in the accounts and year end backlogs.

The Service Director (Finance) stressed the council had agreed responses in view of the findings, with new procedures being phased in including a rolling programme of reconciliations and an action plan contained in the report has been drawn up to implement necessary improvements in controls.

In response to queries, it was clarified officers have worked with South West Area Partnerships (SWAP) to draw up action plans, and that SWAP are a public partnership and have been undertaking audits with several neighbouring local authorities, and that monthly mortality screening of pensioners isn't cost effective but less frequent reviews would be implemented.

After discussion, it was,

#### Resolved:

That the Committee note the Internal Audit Report and its findings and to receive a verbal update on the delivery of the actions to address the issues raised at the July meeting, and a full update in September.

#### 65 KPMG Interim Audit Report

Gemma Broom from KPMG presented a report regarding the interim external audit report produced by KPMG for the Committee which was completed in April 2012.

It was stressed the report was still in draft form, and noted that the process was in stage three of four, with planning and control evaluation completed, the substantive procedures to identify audit adjustments, concluding on critical accounting matters and planning and performing substantive audit procedures and review the Annual Governance Statement now on-going for July. Process completion was to be achieved for the September 2012 meeting of the Committee.

Ms Broom further noted that KPMG would work further with internal auditors this year, and made particular reference to continuing work around the SAP system as an issue for future reference, and in response to queries reaffirmed the independence of the external auditors from the activities of the Fund.

A discussion followed, where the depth of working with internal auditors was raised, and if the report addressed any resource issues regarding staffing, and were informed that it did not so long as there was no impact on service delivery.

The Head of Pensions added the report did not raise any major concerns at this stage ahead of the final report in September 2012.

It was,

#### **Resolved:**

To note the Interim External Audit Report.

#### 66 Pension Fund Risk Register

The Head of Pensions presented a quarterly update report on the Fund's Risk Register. The Committee's attention was drawn to the 2 significant changes since December 2011, as follows:

**PEN006a & b:** Significant rise in employer contributions for secure/non-secure employers due to increases in liabilities.

**PEN012:** Over-reliance on key officers.

It was stated that the current market volatility and weakness could significantly impact employer contributions at the 2013 Trieannial Valuation and needs to be, especially in light of the potential LGPS reforms carefully monitored as events progress.

With regard to overreliance on key officers, it was explained that the Pension Fund restructure was being implemented, but with some staff leaving, others unavailable, and being unable to appoint to permanent positions until the restructure had been completed, the potential risk of impact on service delivery for 4-6 weeks had increased as there would be limited capacity in the short term should further staff become unavailable. This risk will reduce as the new structure settled and was fully appointed.

The Chair requested the Director of Finance keep close watch over the staffing issue as it pertained to the Fund.

#### Resolved:

To note the updated Risk Register and the measures being taken to mitigate current high and medium risks.

#### 67 **Date of Next Meeting**

The date of the next meeting was confirmed as **25 July 2012**. The location would be circulated after the meeting, once confirmed.

#### 68 <u>Urgent Items</u>

There were no public urgent items.

#### 69 Exclusion of the Public

#### Resolved:

To agree that in accordance with Section 100A(4) of the Local Government Act 1972 to exclude the public from the meeting for the business specified in Minute Numbers 70-75 because it is likely that if members of the public were present there would be disclosure to them of exempt information as defined in paragraphs 1 & 3 of Part I of Schedule 12A to the Act and the public interest in withholding the information outweighs the public interest in disclosing the information to the public.

#### 70 <u>Investment Quarterly Progress Report Update</u>

The Fund Investment and Accounting Manager presented an investment quarterly progress report, highlighting the performance against the benchmarks for each mandate of the Fund.

Joanne Holden (Mercers) then presented a confidential report assessing the performance of the Fund's investment managers.

The Committee then discussed the report, and discussed what options were available nationally that could impact the Fund and how these could be addressed, and discussed the generic performance of the managers in comparison with similar funds.

After discussion, it was,

#### Resolved:

To note the update and thank Mercers for their report.

#### 71 Investment Strategy Review

Joanne Holden (Mercers) presented a confidential report reviewing the Fund's current strategy together with recommendations for future options from the Director of Finance and Head of Pensions.

Following debate, it was,

#### Resolved:

- 1) To agree to fund the Barings Absolute Return Fund mandate to 10% of the Fund's assets using the assets from the terminated Capital AIG mandate and to treat this as part of the Fund's equity allocation;
- 2) To agree to implement the switch from the Fixed Index Gilts (2.5% of Fund's assets) to Index Linked Gilts held by Legal & General with a revised strategic allocation of 5% of the Fund's assets;
- 3) To ask Mercers to undertake a review of the bond portfolio and objectives to be considered at the July committee meeting and to liaise with Western Asset Management on their view on the deliverability of these potential changes;
- 4) To ask Mercers to produce a paper to provide further background on Emerging Market Multi Asset Funds and the workings of an allocation for opportunistic investments prior to any decision to allocate funds to either area:

5) To note the other medium term changes outlined in the Investment Strategy Review report and to consider these over the next 12 months based on the performance of the managers currently on watch.

#### 72 Baillie Gifford: Formal Review of the Global Growth Fund Mandates

The Committee received a presentation and update from Baillie Gifford regarding the Long Term Global Growth Fund Mandate, reviewing the recent performance and plans for the future managing of the LTGG mandate.

The Committee then asked questions of the Baillie Gifford representatives.

It was,

#### **Resolved:**

To thank the representatives from Baillie Gifford for their presentation.

## 73 <u>Legal & General: Formal Review of the Passive UK Equities and Passive Gilts Funds</u>

The Committee received a presentation and update from Legal & General regarding the Passive UK Equities and Passive Gilts Funds, reviewing recent performance and identifying future trends.

The Committee then asked questions of the Legal & General representative.

It was,

#### Resolved:

To thank the representative from Legal & General for their presentation and to consider a further update to the Committee in Autumn 2012 should any significant developments occur.

#### 74 Minutes of the Previous Meeting

The Private Minutes of the meeting held on **22 February 2012** was presented. It was,

#### Resolved:

To approve the minutes as a true and correct record.

#### 75 **Urgent Items**

Through the Chair the Head of Pensions updated the Committee regarding developments relating to the Committee putting the Fund forward as potential Lead Plaintiff in a class action in the USA as decided at the meeting on 10 May 2012.

The Committee was informed it was not likely the Fund would be appointed by the court as Lead Plaintiff, but had met its fiduciary duties regarding the case.

(Duration of meeting: 10.35 am - 2.20 pm)

The Officer who has produced these minutes is Kieran Elliott, of Democratic Services, direct line 01225 718504, e-mail kieran.elliott@wiltshire.gov.uk

Press enquiries to Communications, direct line (01225) 713114/713115

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# Agenda Item 8

#### PENSION FUND ADMINISTRATION BUDGET 2011-12 - OUTTURN STATEMENT

			2011/12		Explanations	
		Budget £000	Actual £000	Variance £000		
	Fund Investment					
	Investment Management Fees					
	Segregated Funds	3,280	3,734	-454	First performance fee charged by Baillie Gifford for 3 years,	
	Pooled Funds *	1,204	1,167	37		
		4,484	4,901	-417		
	1 Investment Administration	93	89	4		
	2 Investment Custodial & Related Services	6	11	-5		
	3 Investment Consultancy	161	183	-22	£59k overspend on Investment Advice due to manager searches offset by reduced legal fees on tax claims	
	4 Corporate Governance Services	50	55	-5		
	5 Performance Measurement	40	38	2		
		350	377	-27		
	Total Fund Investment Costs	4,834	5,278	-443		
⊽	Scheme Administration					
ag	6 Pension Scheme Administration	1,129	971	158	This relates mainly to £45K underspend in respect of vacancies pending reorganisation, £46K from delay in the implementation of imaging projects and £26K postage and printing	
e 9	7 Actuarial Services	105	111	-5	inaging projects and 220% postage and printing	
	8 Audit	54	49	5		
	9 Legal Advice	9	23	-13	This relates to work involved in setting up the South West Actuarial Framework and advice on a contested death grant claim	
	10 Committee & Governance	47	38	9		
	Total Fund Administration Costs	1,344	1,192	153		
	TOTAL EXPENDITURE	6,178	6,470	-290		
	Pooled Funds fees*	-1,204	-1,167	-37		
	TOTAL EXPENDITURE (Exc. Pooled Fees)	4,974	5,303	-329		
	* Fees on pooled funds are not paid directly by the Wiltsl	nire Pension Fund, b	ut are netted off th	e asset valuation.		

<sup>\*</sup> Fees on pooled funds are not paid directly by the Wiltshire Pension Fund, but are netted off the asset valuation

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#### WILTSHIRE COUNCIL

#### **WILTSHIRE PENSION FUND COMMITTEE**

25 July 2012

#### **DRAFT ANNUAL REPORT FOR 2011-12**

#### **Purpose of the Report**

1. The purpose of this report is to present the attached draft Wiltshire Pension Fund Annual Report and Financial Statements 2011-12 to Members for approval.

#### **Background**

- 2. The Wiltshire Pension Fund has a requirement under the Local Government Pension Scheme (Administration) Regulations 2008 SI 2008 No 239 ("the Administration Regulations") to produce an Annual Report.
- 3. The Annual Report contains details of the accounts of the Wiltshire Pension Fund for the year to 31 March 2012 and is primarily aimed at the participating employer organisations within the Wiltshire Pension Fund.
- 4. It supplements the Statement of Accounts of the Council, a formal publication required under the Accounts and Audit Regulations 2003 and the Code of Practice on Local Authority Accounting. As well as reporting the accounts, the opportunity is taken to cover matters of wider interest that affect the Fund, its investments and general pension provision.
- 5. Copies of the Annual Report are circulated to all employers of the Fund in an electronic format. Hard copies of the Annual Report are available along with the associated policies referenced upon request.

#### **Risk Assessment**

6. The audit of the Wiltshire Pension Fund is not yet finalised and therefore the Audit Opinion and Certificate had not been issued at the time this report was prepared. The Final Audit Report will be presented at the September Committee meeting.

#### **Financial Considerations**

7. These are considered in the Annual Report. The outturn for 2011-12 was in line with the budget forecasted shown elsewhere on this agenda.

#### **Environmental Impact of the Proposals**

8. There are none.

#### **Proposals**

9. Members are asked to approve the draft Wiltshire Pension Fund Annual Report & Financial Statements 2011-12 for publication, subject to the completion of the audit.

Michael Hudson Director of Finance

Report Author: Catherine Dix, Fund Investment & Accounting Manager

Unpublished documents relied upon in the production of this report:

NONE

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# **WILTSHIRE PENSION FUND**

Report & Accounts
For the year ended 31 March 2012

### **WILTSHIRE PENSION FUND**

# REPORT AND ACCOUNTS FOR THE YEAR ENDED 31 MARCH 2012

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#### 1. Chairman's foreword

It is with pleasure that I present this Annual Report of the Wiltshire Pension Fund.

The Fund is administered by Wiltshire Council for local authorities and other local government associated organisations. This Report is primarily aimed at the participating employer organisations within the Wiltshire Pension Fund, listed on page 7. The number of employer bodies within the Fund has seen a substantial increase in the past twelve months mainly from the ongoing formation of new school academies that have automatic entry into our Fund. The Council now administers the scheme on behalf of 104 employer organisations. Over the year the Fund's assets have increased by £58 million to £1,345 million as at 31 March 2012, although concerns remain over world financial markets which may impact this in the future.

The Fund has 19,300 employees currently contributing to it, a reduction of broadly 200 since last year while the number of retired employees receiving regular payments has increased by around 900 to 12,200, the average pension is £4,223. Active numbers have reduced, continuing the anticipated trend as public bodies restructure to meet future funding levels. However, cash flow into the Fund remains positive as income from employers and employees exceeds payments to pensioners, a situation which although is likely to continue for the foreseeable future will need to be monitored.

During the year there were no changes in the membership of Pension Fund Committee. As the complexity of the scheme ever increases, retention and the development of Committee Members is key to ensure the good governance of the Fund. The Fund's Member Training Plan ensures that Committee Members have the opportunity to gain the appropriate skills and knowledge to assist them to take informed decisions in light of professional advice.

The Committee is constantly looking to improve the performance of the Fund and it attempts to do this by employing the best advisors to provide expert advice to assist them in making effective decisions. During 2011-12, the Wiltshire Pension Fund took the lead in the formation of the South West LGPS Actuarial, Benefits and Investment Services Framework. The intention of the Framework is to deliver value for money through collaborative working with other South West Funds providing quicker and efficient access to quality services. This Framework was used to re-appoint Hymans Robertson as the Actuarial & Benefits advisor and to appoint Mercers as the Fund's new Investment advisor. We look forward to working with both Hymans Robertson and Mercers moving forward.

Financial markets were volatile during 2011-12 as a consequence of the EU sovereign debt crisis. The annual return for the Fund was 3.0% compared to its consolidated benchmark of 4.0%. Wiltshire Pension Fund did achieve 35th out of 84 Local Authority funds within the WM Local Authority League tables where the average return of the WM universe was 2.6%. The Committee continues to monitor investment manager performance and is implementing the outcome of its Investment Strategy reviews from 2011 and 2012.

Work continues throughout the year on improving the Fund administration. A workflow task management system has now been implemented which will assist in improving customer service. Electronic data transfers continues to be developed for large employers to improve the efficient reliable and secure transfer of data while a Life Certificate exercise was completed confirming the individuals who should be correctly in receipt of a LGPS pension. Employer and employee communication continued with positive feedback being received for our Pension Clinics, members' presentations, Annual Benefit Statements and associated newsletters.

On 31<sup>st</sup> May 2012 the Local Government Association (LGA) and unions announced the outcome of their negotiations regarding the new LGPS reforms for England and Wales, due to take effect from 1 April 2014. These proposals will now be consulted on and we will be communicating these changes to scheme members, employers, and other scheme interests.

If agreed the new scheme will become a Career Average Re-valued Earnings (CARE) scheme and moving away from the current 1/60<sup>th</sup> accrual rate to a 1/49<sup>th</sup> basis. The other main changes will be the use of CPI as the revaluation factor for accrued benefits and the linking of the normal retirement age to that of the state pension.

We still await the release of the more detailed scheme design such as the future cost management and governance of the proposed scheme which will be released once further discussions have been concluded by the LGA and the Unions. The new regulations will need to be in place by March 2013 so actuaries can take account of the changes in the 2013 triennial valuation.

Pending the outcome of the consultation it appears the scheme will remain an excellent benefit to its members compared with most private sector schemes. However, the longer term cost savings for employers may remain modest and are likely to be negated by the increase in existing funding deficits which are likely to have increased since the 2011 triennial valuation. It is hoped that this problem would not have to be addressed in a future further scheme review.

The Fund and its employers will also face a very challenging timescale to implement and communicate the agreed LGPS 2014 proposals and work will need to start on this almost immediately so that the changes are administered effectively from April 2014.

Tony Deane, Chairman On behalf of the Wiltshire Pension Fund Committee 13 July 2012

#### 2. Basic fund information

#### **Statistics**

#### **Financial Summary**

	2007-08	2008-09	2009-10	2010-11	2011-12
Contributions and Benefits	£000	£000	£000	£000	£000
Contributions receivable	74,478	82,894	84,975	86,210	87,770
Employers Additional Capital Contributions	0	02,004	04,575	00,210	07,770
Individual transfers	6,893	3,692	7,281	9,145	5,662
	81,371	86,586	92,256	95,355	93,432
Benefits payable	-49,271	-55,994	-61,115	-61,418	-65,687
Payments to and on account of leavers	-5,118	-2,807	-9,065	-6,889	-4,039
Administrative expenses	-991	-1,215	-1,321	-1,343	-1,219
	-55,380	-60,016	-71,501	-69,650	-70,945
Not additions from dealines with					
Net additions from dealings with members	25,991	26,570	20,755	25,705	22,487
members	20,001	20,070	20,700	20,700	22,407
Returns on Investments					
Investment Income	34,086	34,142	26,846	27,691	31,095
	-		0=0.440	=	0.004
Change in market value of investments	110,082	-290,820	276,140	70,903	9,884
Investment management expenses	-3,075	-2,899	-2,359	-4,049	-5,465
Net returns on investments	-79,071	-259,577	300,627	94,545	35,514
Net increase in the fund during the year	-53,080	-233,007	321,382	120,250	58,001
Not increase in the fand daring the year	-00,000	-200,001	32 1,302	120,200	30,001
Membership Summary					
	2007-08	2008-09	2009-10	2010-11	2011-12
Contributers	19,055	19,130	19,866	19,456	19,329
Pensioners and Dependents	9,530	10,066	10,737	11,343	12,227
Deferred Pensioners	14,022	15,366	16,640	17,883	19,701

Income (ie. contributions from employers and employees together with dividends and interest earned by investments, but excluding profits on sales of investments) has consistently exceeded expenditure and is anticipated to continue to do so for many years ahead because the Fund is immature in terms of its membership profile.

The membership of the scheme at the beginning and end of the year and changes during the year are set out below:

#### **Active Members**

Active Members	
Active membership at start of year	19,456
New Entrants	3,468
Linked deferred members	37
Unfrozen actives	1
Leavers and exits during the year:	
Retirements	-567
Death	-76
Deferred members	-2,434
Refunds / Transfer outs / opt outs	-449
Other	-107
Active membership at end of year	19,329
Pensioners	
In payment at start of year	11,343
New pensioners in year resulting from:	
Retirement of active members	652
Retirement of deferred members	391
Cessation of benefits	-313
Other	154
In payment at end of year	12,227
Deferred members	
At start of year	17,883
New deferred pensioners	2,434
Cessation of deferred pensions resulting from:	
Retirements	-391
Linked to active records	-37
Full commutations	0
Transfers-out	-166
Deaths	-24
Other	2
At end of year	19,701

#### Participating employers at 31 March 2012

## Scheduled bodies/Resolution bodies

Wiltshire Council

Swindon Borough Council Wiltshire Police Authority

Wiltshire & Swindon Fire Authority

Wiltshire Probation Service

Swindon Academy

Thamesdown Passenger Transport

Amesbury Parish Council

Blunsdon St Andrews Parish Council

Bradford-on-Avon Town Council

Calne Town Council
Chippenham Town Council
Corsham Town Council
Cricklade Town Council
Devizes Town Council
Haydon Wick Parish Council
Highworth Town Council
Malmesbury Town Council
Marlborough Town Council

Melksham Without Parish Council

Mere Parish Council Purton Parish Council Salisbury City Council

Melksham Town Council

Stratton St Margaret Parish Council

Trowbridge Town Council Warminster Town Council Westbury Town Council Wilton Town Council

Wootton Bassett Town Council Wroughton Parish Council Bishop Wordsworth Academy

Churchfield Academy
Colebrook Infants Academy
Commonweal Academy
Corsham Primary Academy
Corsham Secondary Academy
Dorcan Technology Academy
Eastrop Infants Academy

Goddards Park Academy

Hardenhuish School Ltd

Highworth Warneford Academy

Holy Rood Infants Academy

Holy Rood Junior Academy

Holy Trinity Primary Academy

John Bentley Academy

Kingdown Academy

Kingsdown Academy

Lavington Academy

Lethbridge Academy

Lydiard Academy

Malmesbury Academy

**New College** 

Pewsey Vale Academy

#### **Admitted bodies**

4 Children

ABM Catering Ltd
Action for Blind People

Agincare

**Aster Communities** 

Aster Group Aster Living

Aster Property Management

Barnardos

Capita Business Services Ltd
Care & Support Swindon (SEQOL)

Caterlink CIPFA

Community First DC Leisure Direct Cleaning

Enara

English Landscapes Focsa Services

Great Western Hospitals

Leonard Cheshire

Mainline Contract Services Norwest Holst (Vinci)

Oxfordshire Learning

Salisbury and South Wilts Museum

Selwood Housing Somerset Care Ltd

**Swindon Commercial Services** 

**Swindon Dance** 

The Order Of St John Care Trust

Visit Wiltshire

Westlea Housing Association

Ridgeway Academy

Sarum Academy

Sheldon Academy

South Wilts Grammar School

Southfield Junior Academy

Springfields Academy

St Augustine's School

St Edmund's Calne Academy

St Edmunds Girls Academy Salisbury

St Joseph's Academy

St Joseph's Devizes Academy

St Laurence Academy

St Leonard's Academy

St Mary's Swindon Academy

Swindon College

Wellington Academy

Wiltshire College

Wootton Bassett School

#### 3. Governance of the fund

Administering authority Wiltshire Council

County Hall Trowbridge

Wiltshire BA14 8JN

#### Pension fund committee as at 31 March 2012

Wiltshire Council members Councillor Tony Deane (Chairman)

Councillor Charles Howard (Vice Chairman)

Councillor Mark Packard Councillor Jeff Osborne Councillor Sheila Parker

Swindon Borough Council members Councillor Des Moffatt

Councillor Peter Stoddart

**Employee observers** Mike Pankiewicz – Wiltshire Council

Tony Gravier – Swindon Unison Branch

Admitted bodies Mr Tim Jackson – Westlea Housing Association

Education scheduled bodies Ms Lynda Croft – Wiltshire College

#### Officers, advisors & managers at 31 March 2012

Wiltshire Council officers Michael Hudson – Chief Finance Officer

David Anthony – Head of Pensions

Investment managers Baillie Gifford & Co

Capital International Ltd
CBRE Global Multi Manager

Western Asset Management Co Ltd

Edinburgh Partners Fauchier Partners

Record Currency Management Plc

Legal & General M&G Financing Fund

**AVC providers** Equitable Life Assurance Society

Clerical Medical Funds

NPI Funds Prudential

Investment consultant Mercers

**Actuary** Hymans Robertson

Independent adviser

Jim Edney, Independent Pension Fund Adviser

AuditorKPMG LLPCustodianBNY MellonLegal adviserOsborne Clarke

#### **Policy documents**

The Fund's Governance Policy Statement and its Communications Policy Statement are available upon request or can be viewed at <a href="https://www.wiltshirepensionfund.org.uk">www.wiltshirepensionfund.org.uk</a> The Fund's Governance Compliance Statement can be viewed on page 10.

## 4. Governance compliance statement

AREA	PRINCIPLE	LEVEL OF	REASON FOR NON-
		COMPLIANCE	COMPLIANCE
A) Structure	a) The management of the administration of benefits	FULL – The Council's constitution (Part 3,	N/A
	and strategic management of fund assets clearly rests with the main committee established by the appointing council.	para 2.5) says that the Committee will "exercise the functions of the Council as Administering Authority under the Local Government Superannuation Act and Regulations and deal with all matters relating thereto". The Wiltshire Pension Fund Committee has the power to "make decisions on matters of significant policy" (Part 3B, para 4).	
	b) That representatives of participating LGPS employers, admitted bodies and scheme members (including pensioner and deferred members) are members of either the main or secondary committee established to underpin the work of the main committee.	FULL – There are two voting representatives from Swindon Borough Council, two voting representatives from Admitted Bodies and 2 UNISON Observers (representing active, deferred and pensioner members), all of whom are members of the main committee.	N/A
	c) That where a secondary committee or panel has been established, the structure ensures effective communication across both levels.	N/A – There is no secondary committee	N/A
	d) That where a secondary committee or panel has been established, at least one seat on the main committee is allocated for a member from the secondary committee or panel.	N/A – There is no secondary committee	N/A
B) Representation	a) That all key stakeholders are afforded the opportunity to be represented within the		

comm	or secondary nittee structure. e include:		
i.	employing authorities (including non- scheme employers, eg, admitted bodies);	FULL – four representatives in total, two from Swindon Borough and two from Admitted Bodies	N/A
ii.	scheme members (including deferred and pensioner scheme members);	FULL – two representatives from UNISON, who represent active, deferred and pensioner members	see A) b) above
iii.	independent professional observers; and	FULL – Our Independent Pension Adviser, who attends all meetings, fulfils this role and feeds back any observations to the Chief Finance Officer and/or Head of Pensions	N/A
iv.	expert advisors (on an ad-hoc basis).	FULL – Hymans Robertson (the Fund's Actuary and Investment Consultant) attends all meetings where expert advice is required	N/A
sit on comm equal to pap trainir oppor the deproce	where lay members a main or secondary nittee, they are treated ly in terms of access pers and meetings, and are given full tunity to contribute to ecision making ss, with or without grights.	FULL – All members of the Committee are given equal access to papers, meetings and training and are able to fully participate in debates.	N/A

C) Selection and Role of Lay Members	members are made fully aware of the status, role and function they are required to perform on either a main or secondary committee.	FULL – Full Induction Training and Governance is given and each member is given a Members' Handbook outlining their responsibilities amongst other information. FULL – this is a	N/A
	meeting, committee members are invited to declare any financial or pecuniary interest related to specific matters on the agenda.	standard part of committee procedure.	
D) Voting	a) The policy of individual administering authorities on voting rights is clear and transparent, including the justification for not extending voting rights to each body or group represented on main LGPS committees.	FULL – The Committee has afforded each of its members voting rights, except the UNISON Observers who represent members. Being a statutory pension scheme, the local committee has very little influence over benefits and the members are fully protected by statute. Therefore, there is very little that scheme members (or their representatives) can influence on the committee that has any direct impact upon them. Further, giving voting rights to the observers would mean increasing the size of the Committee, because the Administering Authority must legally be able to maintain a majority.	N/A
E) Training/Facility Time/Expenses	in which statutory and related decisions are taken by the administering authority, there is a clear policy on training, facility time and reimbursement of expenses in respect of members involved in the decision-making process.	FULL – There is a Members' Training Plan which is updated regularly and fully implemented. All members (including observers) have full access to all training opportunities and are allowed to claim all reasonable expenses.	N/A

	b) That where such a policy exists, it applies equally to all members of committees, subcommittees, advisory panels or any other form of secondary forum.	FULL – see Members Training Plan	N/A
F) Meetings - Frequency	a) That an administering authority's main committee or committees meet at least quarterly.	FULL – The Committee meets five times per year, plus ad-hoc for special issues (eg. valuation, tenders)	N/A
	b) That an administering authority's secondary committee or panel meet at least twice a year and is synchronised with the dates when the main committee sits.	N/A – There is no secondary committee	N/A
	c) That administering authorities who do not include lay members in their formal governance arrangements, provide a forum outside of those arrangements by which the interests of key stakeholders can be represented.	N/A – There is no secondary committee	N/A
G) Access	a) That subject to any rules in the council's constitution, all members of main and secondary committees or panels have equal access to committee papers, documents and advice that falls to be considered at meetings of the main committee.	FULL – All members of the Committee (including non voting and substitute members) receive all the papers for every meeting, including the confidential ones	N/A
H) Scope	a) That administering authorities have taken steps to bring wider scheme issues within the scope of their governance arrangements.	FULL – All matters in relation to the Fund, whether Benefits, Governance, Investments, Communications, Employers, Financial, etc, are covered by the governance arrangements.	N/A

I) Publicity	a) That administering authorities have published details of their governance arrangements in such a way that stakeholders with an interest in the way in which the scheme is governed, can express an interest in wanting to be part of those arrangements.	FULL – the Governance Compliance Statement is available on the Wiltshire Pension Fund Website and in the Wiltshire Pension Fund Annual Report	N/A
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#### **Administration report**

#### **Recent developments**

During the year a relatively large number of admitted bodies and academies have joined the Fund, bringing the total number of employers up to over 100. It's anticipated the total number of employers will continue to increase over the next few years due to further outsourcings of services and schools converting to academy status.

One employer (Thamesdown Transport) ceased its membership during this period.

The full list of employers can be seen on page 7.

During 2011-12 the following strategies and policies were approved by the Wiltshire Pension Fund Committee.

#### **Administering Authority Discretions Policy**

The updated Administering Authority Discretions Policy for the Wiltshire Pension Fund was approved by the Committee in May 2011. Under the Local Government Pension Scheme (LGPS) Regulations, there are a number of discretions available to both administering authorities and employer bodies in terms of the way they implement the Regulations.

The Regulations require that each administering authority and employer body must formulate, publish and keep under review their policy due to changes in the LGPS regulations that are issued from time to time from the Department for Communities & Local Government.

In formulating the Administering Authority Discretions Policy, the Fund consulted with the scheme employers in respect of its proposed changes. This effectively updates the previous policy approved by this Committee on 28 February 2007 and has been drafted to cover all of the Administering Authority's discretions as detailed in the Local Government Pension Scheme (Administration) Regulations 2008, Clause 5, part 1.

It is broadly the same as the previously one and is effectively restating policies that are currently in operation. This updated policy provides:

- •Guidelines to which staff administering the fund on behalf of the committee will work within;
- •Confirmation of the responsibilities of officers acting on behalf of the fund;
- •Transparency in processes undertaken.

The updated policy can viewed on the Wiltshire Pension Fund website at the following link:

http://www.wiltshirepensionfund.org.uk/wiltshire pension fund discretions policy.pdf

#### **Treasury Management Strategy**

This strategy was approved in March 2012. The purpose is to outline the process and policies for the cash held by the Fund. Each month the Fund receives contributions and transfer in payments and pays out benefits and transfer out sums. The surplus is transferred on a monthly basis to the Fund's investment managers. A balance of between £1.5m to £2m is held by the Fund to manage short term cashflows.

The strategy aims to achieve the optimum return on the cash held commensurate with the high levels of security and liquidity required. These funds are invested separately from cash balances held by Wiltshire Council.

The latest strategy outlines the maximum limits for a single counterparty which is currently £8m to ensure a counter party could be removed at short notice and not breach this limit.

The strategy can be viewed on the Wiltshire Pension Fund website at the following link:

http://www.wiltshirepensionfund.org.uk/fund-information/treasury-management-strategy-wiltshire-pension-fund

#### Wiltshire Pension Fund Business Plan 2011-2014

The Fund's Business Plan was updated and approved by this Committee in July 2011.

The Myners Review of Institutional Investment in the UK (published in 2001 and revised in 2008) resulted in the publication of 6 investment principles. Principle 1 (Effective Decision Making) recommended that Pension Funds produce a Business Plan. The purpose of the Forward Plan was to set out the key developments and major tasks for the plan period.

The benefit of having integrated all aspects of Wiltshire Pension Fund activity into one section under a Head of Pensions is it enables the development of a more unified approach to the management of the Fund. This Plan attempts to outline the key objectives and actions that the Wiltshire Pension Fund will need to consider over the next three years.

The Business Plan can be viewed on the Wiltshire Pension Fund website at the following link:

http://www.wiltshirepensionfund.org.uk/fund-information/wiltshire-pension-fund-business-plan-2008-11

#### **Communications**

The Fund has worked hard during the year trying to keep employers and employees updated with the latest changes affecting the scheme.

The Fund has continued with its normal publications to members which include the Annual Benefits Statements for active and deferred members; active members and pensioners newsletters, and where requested provide pre-retirement presentations and early retirement seminars.

Pension Clinics have been set up and run in locations around Wiltshire during 2011-2012, providing members with the opportunity to book 1-1 appointments with a member of the Benefits Team to discuss issues regarding their individual pension records.

Members have been kept up to date with any important issues including the change in indexation from RPI to CPI and the changes to the pension tax relief regimes including fixed protection for the lifetime allowance. Presentations and regular updates have been given on the current position on the LGPS 2014 proposals as a result of the Hutton Review.

The Fund's website is constantly updated and reviewed to ensure the latest information is available for members. This includes updated guides to the LGPS, new information regarding factor changes for ARCs and an updated calculator, and new information on how pension tax relief affects members along with relevant calculators. The News Update section of the website is constantly changing to reflect updates on the Government changes and any other relevant news affecting members.

The Fund's Communications Policy Statement outlines the provision of information and publicity about the Scheme to its members, representatives of members and employing

authorities. The current policy was approved by the Committee in July 2011 and the full document can be viewed on the Wiltshire Pension Fund website at:-

http://www.wiltshirepensionfund.org.uk/communicationstrategy.pdf

#### **AVC** provider

Prudential is the Fund's current AVC provider. This facility allows members to, if they wish, top up their current LGPS pension provision by paying additional contributions into one of seven funds Prudential offer which best fit their risk profile. Members still making contributions to the closed schemes run by Clerical Medical, Equitable Life and NPI are able to continue paying into these funds or can decide to transfer their accumulated benefits into one of the new Prudential funds.

Prudential are available and always willing, on request from employers, to present to its employees to promote their services and provide further information on certain pension topics such as pension tax relief.

#### **Management of the scheme**

The members who served on the Wiltshire Pension Fund committee during the year are listed on page 9.

The Wiltshire Pension Fund Committee has nine voting members. This consists of five Wiltshire Council members which includes the Chairman, two members from Swindon Borough Council as the second largest employer with two employer representatives.

The two Unison representatives observe on behalf of the employees, deferred, and pensioner members' within the scheme to ensure their interests are considered at the Committee.

The Committee met five times last year for regular business and three times for special items which included the appointment of the Fund's actuarial, benefits and investment advisors along with the appointment of four new investment mandates. All decisions are taken by a simple majority with the Chairman having the casting vote.

#### **Employer issues**

The Wiltshire Pension Fund employ an Employer Relationship Manager (Andy Cunningham) whose role is to act as an advocate for employers and help foster relationships.

There is also an Employers' Guide available, including details of the Fund's discretions policy which can be found on the Fund's website. This can be used as a substantive source of employer information, along with the regular technical newsletters and "Pensions Liaison Officers Group (PLOG)" meetings that are available for employers.

Due to the increasing amounts of and complexity of employer movements, under the backdrop of a challenging economic environment, the Fund has introduced new policies in respect of its approach to new employers, in particular academies. The purpose of such policies are to ensure that the Fund is treating new & existing employers in a fair and reasonable way as well as protecting the interests of the Fund and its current employers Further details of these policies and guidance can be found on the Wiltshire Pension Fund website at the following address:

http://www.wiltshirepensionfund.org.uk/employer-admitted-body.htm

#### **Operational improvements**

The Fund continually strives to improve its processes and performance with particular emphasis on customer service (e.g. improved response times, more understandable forms, clearer letters, etc). This is an on-going process with changes being implemented each year.

The Wiltshire Pension Fund has now implemented a workflow task management tool which will greatly assist in customer service along with being able to provide a better analysis of the Fund's and employers' performance in terms of work processing and data submissions. The next step will be the adoption of an electronic imaging filing system.

A team restructure is currently being undertaken to ensure the service has the required knowledge and experience in the key areas and to ensure the team is better set up to cope with the many forthcoming changes over the next two years, in particularly the implementation of the LGPS reforms.

#### **Pension increase**

Pensions in payment were increased by 5.2 percent effective from 6 April 2012. Pensions commencing in the 12 months preceding 6 April 2011 have received an increase based on the 5.2 percent pro-rated for the length of time the pension has been in payment to 6 April 2012.

The pension increases referred to above do not apply to that element of the pensions in payment representing any Guaranteed Minimum Pensions (GMP), which the scheme is required to provide as a consequence of contracting out of the State pension arrangements for the LGPS, as these increases are provided by the State.

GMPs relate to service accrued from April 1978 to April 1997, when contracting out arrangements were changed and GMP ceased to apply.

GMP earned between April 1988 and April 1997 is increased by the Scheme in line with inflation, as required by legislation, up to a maximum of 3 percent per annum. There is no increase paid by the scheme for GMP earned between April 1978 and April 1988. Increases in relation to the GMP for this period are calculated and paid by the Government with increases in the state pension.

All increases were in accordance the LGPS regulations or legislative requirements.

#### Where next for the Local Government Pension Scheme?

Since the publication of the Independent Public Service Pensions Commission review of all public sector pensions (Hutton Review) in 10 March 2011 the Government, Local Government Association (LGA) and unions having been in negotiations on how to reform the LGPS to implement the recommendations outlined.

The 'deal' outlined in the recommendations included the need for public service workers to receive a good pension in retirement; to keep a defined benefit scheme; to protect accrued rights, to allow a fair process of change and ensuring better management of schemes.

For the taxpayer he promised a fairer sharing of the benefit from living longer between the taxpayer and the member; to future proof the scheme; to establish a fixed cost for employers; to provide greater transparency of costs; and to have a single legal framework for public sector pensions.

The LGA and unions announced on 31 May 2012 the outcome of their negotiations regarding the 'Big ticket' items for the new LGPS proposals for England and Wales, due to take effect from 1 April 2014.

These changes will apply from April 2014 but all pensions in payment or built up before this date will be protected. Members that are in receipt of a pension or have left with deferred benefits will not be affected by these changes, all members currently contributing will have all pre 2014 benefits accrued protected and based on a final salary scheme and will also retain the current Normal Pension Age.

Unions will consult their members over the proposals and the LGA will consult employers. Government has confirmed that a favourable outcome of the consultations will enable them to move directly to a statutory consultation later in the autumn prior to implementation at which point the other detailed guidance on scheme design will also be issued. The timeline for implementing the necessary changes to the LGPS regulations is challenging as these need to be approved prior to 31 March 2013 to incorporate them into the 2013 triennial valuation assessment.

The main provisions proposed LGPS 2014 are:

- 1. A Career Average Revalued Earnings (CARE) scheme using CPI as the revaluation actor the current is a Final Salary scheme.
- 2. An accrual rate of 1/49th the current is a 1/60th scheme
- 3. There would no longer be a Normal Retirement Age (NRA). Instead each individual member's retirement date would be the same as their State Pension Age (SPA) the current scheme has a NRA of 65
- 4. Average member contributions would remain the same at 6.5% but the rate would be determined on actual pay the current scheme determines part-time contribution rates on full time equivalent pay. Although there would be no change to average contributions, the lower paid will pay the same or less and the higher paid will pay higher contributions on a more progressive scale after tax relief
- 5. Members that have, or are, considering opting out of the scheme can elect to pay half contributions for half the pension while still retaining full value of other benefits. This will be known as the 50/50 option. Members can opt back into the main scheme at any time and this option will be seen as a short term solution and members will be opted back into the scheme under the new auto-enrolment provisions.
- 6. For current scheme members benefits accrued prior to April 2014 will be protected including any outstanding 'Rule of 85' protection. Protected pre 2014 service will continue to be based on Final Salary and the current NRA.
- 7. Where scheme members are outsourced they will be able to stay in the scheme on first and subsequent transfers currently this is at the discretion of the employer.

All other benefits remain as in the current scheme, namely death in service grant, spouses' pensions and ill health provision.

Future scheme costs will be monitored and controlled to ensure stability and affordability of the LGPS. Further details on cost management and governance will be released once ongoing discussions in the next part of the LGPS 2014 project are complete which is anticipated in the autumn.

The latest information and updates received can be viewed at the following address on the Wiltshire Pension Fund website:

#### **Automatic Enrolment**

Employers need to be aware of their increasing responsibility from the implementation of auto-enrolment. Under auto-enrolment the employer must enrol all eligible employees into a compliant scheme at least once every three years and maintain records of having done this. The implementation of this is being phased in over the next five years depending on the size of employer. The first staging date is October 2012.

Although the implementation isn't the Wiltshire Pension Fund's responsibility, we can, where possible offer guidance and support for employers in relation to their implementation and direct them to relevant sources of information.

More information has been provided to employers within our technical updates but please do contact the Pension Fund if you have any further queries.

#### Other matters

The Fund continues to support its employers by co-ordinating the provision of FRS17 accounting reports from the actuary, so that they can meet their obligations to show their pension liabilities relative to their pension assets in their annual accounts.

# 6. Training report

# **Approach**

As an administering authority of the Local Government Pension Scheme, this council recognises the importance of ensuring that all staff and members of the Pension Fund Committee charged with the financial management and decision making with regard to the pension scheme are fully equipped with the knowledge and skills to discharge the duties and responsibilities allocated to them. The Fund will provide and arranges training for staff and members of the pension committee to enable them to acquire and maintain an appropriate level of expertise, knowledge and skills.

The Wiltshire Pension Fund's training plan sets out how we intend the necessary pensions finance knowledge and skills are to be acquired, maintained and developed. The three year plan reflects the recommended knowledge and skills level requirements set out in the CIPFA Pensions Finance Knowledge and Skills Framework.

The Chief Finance Officer is responsible for ensuring that these training plans and strategies are implemented.

# **Recent Developments**

The promotion of good governance in the public sector decision making bodies has been led by CIPFA and SOLACE over recent years. In light of this work and that of the Department for Communities and Local Government, specific guidance has led to the requirement for pension funds to produce governance statements and encouragement to follow best practices identified from various studies.

This initiative has been developed further with CIPFA producing guidance on the knowledge and skills elected representatives and fund officers need to have when involved in the work of the Pension Fund committee. These link to the Myners principles on best practice in managing investment funds.

In particular, Principle 1 'effective decision making' states:

Administering Authorities should ensure that:

- •Decisions are taken by persons or organisations with the skills, knowledge, advice and resources necessary to make them effectively and monitor implementation; and
- •Those persons or organisations have sufficient expertise to be able to evaluate and challenge the advice they receive, and manage conflicts of interest.

The CIPFA *Knowledge and Skills Framework* identifies the elements pension fund committee members should have in order to collectively fulfil the roles envisaged they have in effective decision making.

This Members Training Plan will be reviewed and updated on a rolling basis, to ensure it's aligned to the Fund's medium term priorities, in line with the recommended practice.

## **Assessments & Training Undertaken**

#### **Members of the Committee**

A workshop seminar was held on 5 November 2009 in order to assess the members' training needs in relation to the work of the Committee over the next four years. From the

information obtained from this event a Members' Training Plan was drafted and approved by the Committee in November 2009.

This Training Plan was completed in November 2010 and covered the following topics:

# Topic:

#### **Governance:**

- Legal Responsibility of Committee & Officers
- Delegations to Officers
- Governance Risk

#### **Benefits:**

- Discretions Policies of Fund and **Employers**
- Member Communications (including) Benefits Statements)
- Assessing quality/risks of administration service
- Data Protection / Security

# External conferences

Internal training day

Internal training day

Internal training day External conferences

Short seminar

Members' briefing note

**Delivered by:** 

# **Employer Types & Risks**

## **Actuarial Valuations & Funding**

# **Investment Regulations & Guidance**

LGPS / Myners

# **Investment Strategy/Asset Allocation:**

- Employer covenant
- Risk budgeting & Asset Allocation
- Asset classes in detail
- Active v Passive

Internal training day

Short seminar

- External conferences
- Webcast

# **Investment Management:**

- Benchmark setting
- Pooled v Segregated
- Transaction costs / Fees / Commission Recapture
- Securities Lending
- Investment instruments
- Investment terms
- Risk measurement
- Rebalancing

- Internal training day
- External conferences
- Webcast

# **Environmental, Social & Governance:**

- Voting
- Activism (eg. LAPFF)
- Best Practice (eg. UNPRI)

- Internal training day PIRC
- External conferences LAPFF conference

During September 2010, Members of the committee agreed to undertake a 'self – assessment' exercise that rated their knowledge in the areas covered by the CIPFA pension finance Knowledge & Skills Framework. These results were then used to inform and update a new Members Training Plan.

At the same time the Chairman and Vice-Chairman to the Committee were assessed on a 'one to one' basis with officers against the role specification outlined in the CIPFA pension finance Knowledge & Skills Framework with additional training requirements identified within the plan specific for their roles.

This programme will run from November 2010 to 2013 and will take Members up to the next triennial valuation and local elections. It incorporates the ideas, themes and preferences identified in the self assessment exercise.

The plan will be delivered through a number of different methods. The intention is to hold at least two 'in-house' training days in the year, complemented by 'short seminars' on Committee days on subjects pertinent to the forthcoming agenda. Where applicable, external conferences are recommended to Members by officers if they are deemed to contain appropriate content. Briefing notes are also emailed to Members when applicable and occasionally webcasts and videos are made available if deemed specific enough. In addition the Fund will provide educational 'away-day' off-site training when there is any proposed substantial revision to the Fund's investment strategy.

The Members Training Plan for 2011-13 approved by the Committee on 2 December 2010 is outlined at the end of this section.

#### Officers to the Pension Fund Committee

There is already a framework in place for monitoring officers' performance and identifying training needs. Wiltshire Council's policy is that all officers receive an appraisal once a year with an interim review on a half yearly basis.

The publication of the CIPFA pension finance Knowledge and Skills Framework for practitioners in 2010 will form an additional reference source and framework for assessing and identifying key competencies in the relevant areas of the pension fund. This assists in recognising training needs to be incorporated into learning and development plans ensuring the requisite knowledge and skills are obtained.

As the officer responsible for ensuring that the Fund's training policies and strategy are implemented, the Chief Finance Officer can confirm that the officers and Members charged with the financial decision making for the pension scheme collectively possess the requisite knowledge and skills necessary to discharge these duties and make decisions required during the reported period.

**Michael Hudson** 

Chief Finance Officer 5 July 2012

# WILTSHIRE PENSION FUND COMMITTEE – MEMBERS' TRAINING PLAN – NOVEMBER 2011-2013

WILTSHIRE PENSION FUND COMMITTEE - MEMBERS' TRAINING PLAN - NOVEMBER 2011-2013 PROPOSED DELIVERY METHODS TRAINING NEED COMPLETION Member's Members Short Internal External E-Learning One-to-Handbook Briefing Seminars Training Conferences One **TARGET** (eg. (before Notes Events & Training Webcasts, Briefing DATE Committee (Internal & Videos) with an (Electronic) Seminars meeting) External officer Speakers) GENERAL TRAINING General overview of LGPS Completed Members' individual needs on specific As required notify Head of areas arising during the year Pensions Specific items on committee agendas As required SPECIFIC ISSUES IDENTIFIED FROM MEMBERS SELF ASSESSMENTS General Pension Framework LGPS discretions & policies Completed Implications of the Hutton Note sent Review March 2011 / May 2012 Pensions Legislation & Governance: Roles of the Pension Regulator, 30-Apr-12 Pension Advisory Service & Pension Ombudsman in relation to the scheme Review of Myners principles 30-Apr-12 and associated CIPFA & SOLACE quidance Pension Accounting & Auditing standards: Accounts & Audit regulations Completed and the legislative requirements Nov 11 Financial Services procurement: Current public procurement Completed policy & procedures Nov 11 UK & EU procurement Completed legislation Nov 11 Investment Performance & Risk Invite to be Management: circulated to relevant ones 31-Oct-12 Monitoring asset returns relative to liabilities 31-Oct-12 Myners principles of performance management Setting targets for committee 31-Oct-12 and how to report against them Financial markets & products knowledge: Refresh the importance of Completed setting investment strategy May 12 Limits placed by regulation on investment activities in the LGPS Understanding of the operations Visited WAM of the fixed income manager Jan 2011 Understanding of Alternative Completed June 2011 asset classes

	PROPOSED DELIVERY METHODS							
TRAINING NEED	Member's Handbook	Members' Briefing Notes (Electronic)	Short Seminars (before Committee meeting)	Internal Training Events (Internal & External Speakers)		E-Learning (eg. Webcasts, Videos)	One-to- One Briefing with an officer	COMPLETION TARGET DATE
Actuarial methods, standards and								
practices:								
<ul> <li>Considerations in relation to outsourcings and bulk transfers</li> </ul>			✓					31-Oct-12
Triennial Valuation refresher			✓					30-Apr-13
CHAIRMAN / VICE CHAIRMAN TRAINING								
Fund benchmarking							✓	31-Oct-12
Stakeholder feedback							✓	31-Oct-12
Appreciation of changes to scheme rules					✓			Invite to be circulated to relevant ones

# 7. Investment report

# **Funding policy**

The basic objective of LGPS pension fund investment is to minimise the level of contributions paid into the Fund by employer bodies to ensure its solvency. Therefore, investment strategy is necessarily intrinsically linked with funding policy.

All LGPS funds are required to publish a document called a "Funding Strategy Statement" (FSS). The Wiltshire FSS was updated in connection with the 2010 triennial valuation and can be supplied upon request or viewed at :-

# www.wiltshirepensionfund.org.uk/fundingstrategy.pdf

The former Office of the Deputy Prime Minister (ODPM) defined the purpose of the FSS as being:

- a) "To establish a clear and transparent fund-specific strategy which will identify how employers' pension liabilities are best met going forward;
- b) to support the regulatory framework to maintain as nearly constant employer contribution rates as possible; and
- c) to take a prudent longer-term view of funding those liabilities."

However, as CIPFA has noted in its guidance on the FSS, "there will be conflicting objectives which need to be balanced and reconciled". For example, for most employers objective a) implies low contribution rates, because they would see pension liabilities being "best met" by gaining as much help as possible from the investment strategy over the long term, which would lead you towards an equity-biased investment strategy. By contrast, objectives b) and c) imply stability and prudence of employer contribution rates, which would lead you towards a bond biased investment strategy.

Therefore, the best that can be achieved is a sensible balance between low and stable employer contributions over the long term, accepting that triennial valuations are likely to lead to greater volatility if higher equity investment strategies are in place.

#### **Investment goal**

The Wiltshire Pension Fund's investment objective is to achieve a relatively stable "real" return above the rate of inflation over the long term, in such a way as to minimise and stabilise the level of contributions required to be paid into the Fund by employer bodies in respect of both past and future service liabilities.

#### **Investment strategy**

The Wiltshire Pension Fund Committee has put in place a strategy to achieve this goal through use of the following elements:

- a) a relatively large allocation to equity investment to achieve higher returns;
- b) allocations to more diversified and less correlated asset classes such as bonds, property, hedge funds, infrastructure and absolute return products to achieve stabilisation; and
- c) the achievement of some "alpha" (manager) returns independently of "beta" (market) returns, through high alpha equity and hedge fund strategies.

All Local Government Pension Scheme (LGPS) funds have to produce, consult on and publish a Statement of Investment Principles (SIP) – the latest Wiltshire Fund's SIP can be supplied upon request or viewed at :-

www.wiltshirepensionfund.org.uk/investment-principles.

# **Investment powers**

These are set out in the Local Government Pension Scheme (Management and Investment of Funds) Regulations 2009, which provide wide investment powers, subject to certain restrictions. The current limits are as follows

- (a) No more than 10% deposited with a single bank (other than the National Savings Bank).
- (b) No more than 15% invested in unlisted securities.
- (c) No more than 10% in a single holding (except unit trusts).
- (d) No more than 35% in unit trusts or other collective investment schemes managed by any one body.
- (e) No more than 35% in a single insurance contract.

Regulations further state that administering authorities must obtain and consider proper advice on their investments, and formulate their investment policy with a view to:

- (a) the advisability of investing fund money in a wide variety of investments;
- (b) the suitability of particular investments and types of investments; and
- (c) the extent to which the administering authority complies with the revised six Myners principles for pension fund investment, scheme governance, disclosure and consultation. These principles have been adopted by CLG (the central government department with responsibility for oversight of the LGPS) and replaces the ten Myners principles published in 2001.

## Strategic asset allocation

The Committee regularly reviews the Fund's investment management arrangements. A strategy review was undertaken during the summer 2011. These changes are currently being implemented. A further strategic asset allocation review was undertaken by Mercer's (the Fund's new advisor) in May 2012 with any required changes being implemented over the coming months when the timing is appropriate. In broad terms, the Fund will be invested 60% in Equities, 15.5% in Bonds, 13% in Property and 11.5% in Alternatives. More details are given in the section below summarising the Fund's investment management arrangements.

#### **Risk control**

The Committee believes that risk control is primarily achieved by the Fund's strategic asset allocation, and this has been taken into account in setting its overall investment strategy.

## **Environmental social governance policy**

The Council seeks to use its position as a shareholder to actively encourage good corporate governance practice in those companies in which it invests. It does this by subscribing and outsourcing proxy voting to the Pensions & Investment Research Consultants Limited (PIRC) Corporate Governance Service for all global equities.

It is also a member of the Local Authorities Pension Fund Forum (LAPFF), to enable it to act collectively with other local authorities on corporate governance issues. The Forum currently has 54 member funds with assets of more than £100 billion.

The Committee expects its investment managers, to take account of social, environmental and ethical considerations in the selection, retention and realisation of investments insofar as these matters are regarded as impacting on the current and future valuations of individual investments. Taking account of such considerations is seen as forming part of the investment managers' normal fiduciary duty.

As such, the Committee also believes it has a commitment to ensuring that companies in which it invests adopt a responsible attitude toward the environment, and adopt high ethical standards. Generally, such companies are expected to behave in a socially responsible manner by taking account of the interests of all stakeholders.

The Committee seeks to achieve this objective by raising issues with companies in which it invests with a view to raising standards in a way that is consistent with long term shareholder value. Again, the Council primarily uses its membership of LAPFF to affect this policy.

The introduction of the Stewardship Code in July 2010 by the Financial Reporting Council strongly encouraged best practice in respect of investor engagement. The expectation is that institutional investors should publish a statement in respect of their adherence to the code. Compliance with the Code is currently on a voluntary basis. The Wiltshire Pension Fund published its statement of compliance to the code during 2011. All of our global equity managers comply fully with the code.

#### **Investment management arrangements**

In the summer of 2011 a review of the current investment arrangements was commenced in light of investment managers' performance. Key themes surrounding asset allocation were considered including return generation, inflation protection, nimbleness and illiquidity/Cashflow management. The strategic asset allocation of the Fund changed a little as a result however a number of new manager searches followed from the review. The Committee resolved:

- o an aspiration to move the Fund's equities split to 30% UK/70% overseas as opportunities arise from changes in the equities mandates;
- o to remove the 12.5% limit for new investment mandates and to set a limit of 20% for a single active manager and 30% for a passive manager;
- o to implement a dynamic currency hedging programme;
- o to make a strategic allocation of 10% to an Absolute Return Fund Mandate;
- o to make a strategic allocation of 5% to an Infrastructure manager;
- to make a strategic allocation of 5% to a global equities passive 'fundamental' index product;
- o to hold a passive global equities allocation of 10% on a temporary basis;

These changes would be funded by the termination of both Capital International mandates (Global equities 14%, Absolute Income Grower 10%), by reducing the Legal & General UK passive mandate by 3% to 12.5%, by removing the 2% strategic allocation for active

currency, by reducing the strategic allocation for the M&G Financing fund by 0.5% to reflect the relative lower value of the investment against the total Fund and by reducing other global equities by 0.5%.

This means that going forward the Fund's asset allocation will be:

ASSET ALLOCATION FROM JUNE 2012	
Equities:	
Long-Only:	
UK *	12.5%
Overseas (Global) **	37.5%
Absolute Return (Lower volatility)	<u>10.0%</u>
	60.0%
Bonds	15.5%
Property	13.0%
Alternatives:	
Long-Short Equities - Global	5.0%
Infrastructure	5.0%
M&G Financing Fund	<u>1.5%</u>
-	11.5%
TOTAL	100.0%

<sup>\* (</sup>sits at approximately 15.5% if including the UK element of the global mandates)
\*\* (includes active, passive and fundamental indexation)

The allocation of mandates to managers from June 2012 is as follows:

MANAGER/MANDATE ALLOCATION	
Baillie Gifford	
Global Equities	15.0%
Legal & General	
Passive UK Equities	12.5%
Passive Global Equities	10.0%
Passive Fundamental Equities	5.0%
Passive Index-Linked Bonds (UK)	5.0%
Barings	
Absolute Return Fund	10.0%
Western Asset Management	
Corporate Bonds (UK & Overseas)	10.5%
CBRE Global Multi Manager	
Property Fund of Funds (UK & Europe)	13.0%
Edinburgh Partners	
Global Equities	7.5%
Fauchier Partners	
Equity Long-Short Fund of Funds (Global)	5.0%
Partners Group	
Infrastructure	5.0%
M&G Investment Management	
UK Companies Financing Fund	1.5%
TOTAL	100.0%

### **Investment as at 31 March 2012**

During the year, the managers transacted purchases of £662.7 million (£856.1m 31 March 2011) and sales of £620.8 million (£809.2m 31 March 2011). The value of assets under management at 31 March 2012 was £1,328.2 million (£1,276.3m 31 March 2011), broken down by managers as follows:

Baillie Gifford	£178.6 million
Capital International	£315.4 million
CBRE Global Multi Manager	£160.6 million
Western Asset Management	£153.5 million
Legal & General	£292.1 million
<b>Edinburgh Partners</b>	£132.0 million
Fauchier Partners	£ 67.8 million
Record Currency Management	£ 18.5 million
M&G Financing Fund	£ 9.7 million
	£1,328.2 million

The Fund participates in a securities lending programme administered by BNY Mellon. Securities in the beneficial ownership of the Fund to a value of £10.2 million (0.8% of the total) were on loan at 31 March 2012. Collateral for these securities is held in a pooled form, the Wiltshire Pension Fund's share (0.07%) representing a value of £10.8 million (106.08%). Income earned from this programme amounted to £0.121 million in the year.

#### **Investment markets**

Financial markets continued to be volatile during 2011-12. Economic growth in the UK was disappointing during the year due to the UK austerity programme and weak growth in the European Union. The EU sovereign debt crisis continued to grow in intensity until February 2012 when a refinancing package was eventually agreed for Greece but concerns remain over other countries, namely Spain and Italy.

The weak UK growth forced the Bank of England to inject £75 billion into the economy in October through quantitative easing, this was followed by a further £50 billion in February. Bank base rate ended the year unchanged at 0.5% while inflation peaked in September at 5.2%. UK index linked gilts achieved high double digit returns over the year as a result of safe haven inflows.

Global equity returns were mixed over the year with the US performing well (+8.7%), the weakest performance came from Greece with negative returns of -61.5%. As this is an election year in the US, there may be few incentives to reduce the fiscal deficit until after the autumn so the performance of the US economy will be in the hands of the future government.

#### **Fee structures**

The Committee generally expects to have an ad-valorem fee scale applied in respect of the investment management services it receives. This is generally accepted practice and is easily understood. A performance related fee basis is sometimes set, if it is believed to be in the overall financial interests of the Fund. For investment advisory services, the fee for specified services is set as agreed by the South West Framework Contract or at agreed hourly rates.

#### Other matters

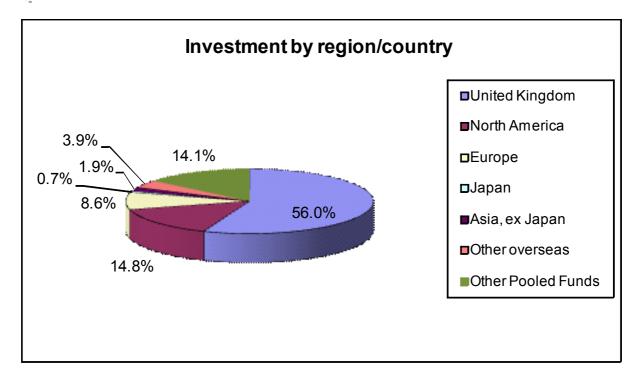
A Commission Recapture programme was introduced in 2003-04, whereby an element of the commission that is paid to brokers on stock market transactions is recovered.

# **Distribution of investments**

# **Analysis of investments as at 31 March 2012**

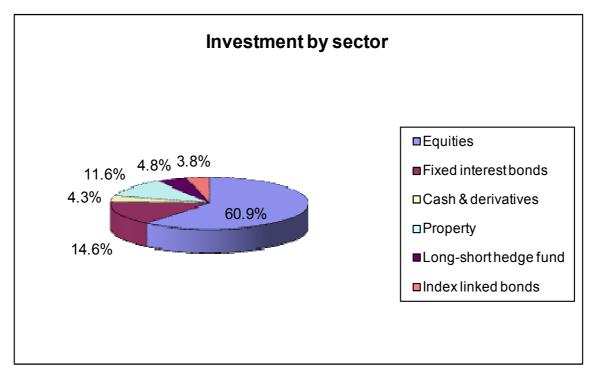
	£000	% of Fund total
Geographical analysis		
United Kingdom	744,548	56.0
North America	195,996	14.8
Europe	114,132	8.6
Japan	9,573	0.7
Asia, ex Japan	25,271	1.9
Other overseas	51,941	3.9
Other Pooled Funds	186,723	14.1
	1,328,184	100.00

- 1



# Analysis of investments by sector as at 31 March 2012

	£000	% of Fund total
Sector analysis		
Equities	808,998	60.9
Fixed interest bonds	194,244	14.6
Cash & derivatives	56,608	4.3
Property	154,161	11.6
Long-short hedge fund	63,744	4.8
Index linked bonds	50,429	3.8
	1,328,184	100.00



# Twenty largest holdings at 31 March 2012

r	£000	% of Fund total
1 Legal & General Equity Index Fund	193,060	14.54
2 Edinburgh Partners Global Opportunities Equity Fund	129,360	9.74
3 Fauchier Partners Jubilee Absolute Equity Fund	63,744	4.80
4 Capital International Fund Emerging Markets	31,190	2.35
5 M&G Secured Property Income Fund	17,669	1.33
6 Blackrock UK Property Fund	17,666	1.33
7 Baidu Inc	14,266	1.07
8 Amazon.Com Inc Com	14,157	1.07
9 Apple Inc	13,326	1.00
10 Schroder Property Investment Management	12,966	0.98
11 Google Inc	11,587	0.87
12 Henderson Property UK Property	11,451	0.86
13 UBS Global Asset Management Triton Property	11,248	0.85
14 Tencent Holdings Ltd	9,876	0.74
15 Prudential/M&G Companaies Financing Fund	9,703	0.73
16 Intuitive Surgigal Inc	9,583	0.72
<b>17</b> PPR EUR 4.00	8,588	0.65
18 Atlas Copco	8,526	0.64
19 Hercules Unit Trust	8,422	0.63
20 Industrial Property Investment Fund	8,188	0.62
<u> </u>	604,576	45.5

# 8. Actuarial position

This statement has been prepared in accordance with Regulation 34(1) of the Local Government Pension Scheme (Administration) Regulations 2008, and chapter 6 of the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the UK 2011/12.

# **Description of Funding Policy**

The funding policy is set out in the latest Wiltshire Council Funding Strategy Statement (FSS), dated September 2011. In summary, the key funding principles are as follows:

- to achieve a funding level of 100%, both at the whole Fund level and for the share attributable to individual employers, with a timescale that is prudent and affordable;
- to ensure that sufficient liquid funds are available to meet all benefits as they fall due for payment;
- not to restrain unnecessarily the investment strategy of the Fund so that the Administering Authority can seek to maximise investment returns (and hence minimise the costs of the benefits) for an appropriate level of risk;
- to help employers recognise and manage pension liabilities as they accrue;
- to maximise the degree of stability in the level of each employer's contributions to the extent that the Administering Authority (in consultation with the actuary) is able to do so in a prudent and justifiable way;
- to use reasonable measures to reduce the risk to other employers and ultimately to the Council Tax payer from an employer defaulting on its pension obligations; and
- to address the different characteristics of the disparate employers or groups of employers to the extent that this is practical and cost effective.

The FSS sets out how the administering Authority seeks to balance the conflicting aims of securing the solvency of the Fund and keeping employer contributions stable. For employers whose covenant was considered by the Administering Authority to be sufficiently strong, contributions have been stabilised below the theoretical rate required to return their portion of the Fund to full funding over 20 years if the valuation assumptions are borne out. Asset-liability modelling has been carried out which demonstrate that if these contribution rates are paid and future contribution changes are constrained as set out in the FSS, there is still a better than 50% chance that the Fund will return to full funding over 21 years.

#### Funding Position as at the last formal valuation

The most recent actuarial valuation carried out under Regulation 36 of the Local Government Pension Scheme (Administration) Regulations 2008 was as at 31 March 2010. This valuation revealed that the Fund's assets, which at 31 March 2010 were valued at £1,167 million, were sufficient to meet 74.6% of the liabilities (i.e. the present value of promised retirement benefits) accrued up to that date. The resulting deficit at the 2010 valuation was £396 million.

Individual employers' contributions for the period 1 April 2011 to 31 March 2014 were set in accordance with the Fund's funding policy as set out in its FSS.

# Principal Actuarial Assumptions and Methods used to value the liabilities

Full details of the methods and assumptions used are described in the actuary's report dated 25 March 2011.

#### Method

The liabilities were assessed using an accrued benefits method which takes into account pensionable membership up to the valuation date, and makes an allowance for expected future salary growth to retirement or expected earlier date of leaving pensionable membership.

# **Assumptions**

A market-related approach was taken to valuing the liabilities, for consistency with the valuation of the Fund assets at their market value.

The key financial assumptions adopted for the 2010 valuation were as follows:

Financial Assumptions	Rate at 31 March 2010	
	Nominal	Real
Discount rate	6.1%	2.8%
Pay increase	5.3%	2.0%
Price Inflation/Pension increases	3.3%	0.0%

<sup>\*</sup>plus an allowance for promotional pay increases. Short term pay growth was assumed to be 1% p.a. for 2010/11 and 2011/12, reverting to 5.3% p.a. thereafter.

The key demographic assumption was the allowance made for longevity. As a member of the Club Vita, the baseline longevity assumptions adopted at this valuation were a bespoke set of VitaCurves that were specifically tailored to fit the membership profile of the Fund. Longevity improvements were in line with medium cohort projections and a 1% p.a. underpin effective from 2010. Based on these assumptions, the average future life expectancies at age 65 are as follows:

	Males	Females
<b>Current Pensioners</b>	21.3 years	23.6 years
Future Pensioners	23.3 years	25.5 years

Copies of the 2010 valuation report and Funding Strategy Statement are available on request from Wiltshire Council administering authority to the Fund.

#### **Experience over the year since April 2010**

The Administering Authority monitors the funding position on a regular basis as part of its risk management programme. The most recent funding update was produced as at 31 March 2012. It showed that the funding level (excluding the effect of any membership movements) has worsened since the 2010 valuation due to falling real bond yields and lower asset returns than expected.

The next actuarial valuation will be carried out as at 31 March 2013. The Funding Strategy statement will also be reviewed at that time.

Prepared by:-

# **Linda Dudley**

19 June 2012

For and on behalf of Hymans Robertson LLP

# 9. Audit opinion

(To Follow)

# 10. Statement of accounts

# Fund Account For the year ended 31 March 2012

Tor the your onded or maron 2012	Notes	2011-12 £000	2010-11 £000
Contributions and benefits			
Contributions receivable	5	87,770	86,210
Individual transfers	-	5,662	9,145
		93,432	95,355
Benefits payable	6	-65,687	-61,418
Payments to and on account of leavers	7	-4,039	-6,889
Administrative expenses	8	-1,219	-1,343
·		-70,945	-69,650
Net additions from dealings with members		22,487	25,705
Returns on investments			
Investment income	9	31,095	27,691
Change in market value of investments	11	9,884	70,903
Investment management expenses	12	-5,465	-4,049
Net returns on investments		35,514	94,545
Net increase in the fund during the year		58,001	120,250
Add opening net assets of the funds restated		1,286,798	1,166,548
Closing net assets of the scheme		1,344,799	1,286,798

# Net Asset Statement At 31 March 2012

	Notes	31-Mar-12	31-Mar-11
		£000	£000
Investment assets	11		
Fixed interest securities		144,117	126,432
Index linked securities		627	805
Equities		426,513	421,908
Pooled investment vehicles		546,157	530,502
Property		154,161	147,637
Derivative assets		6,957	5,568
Cash held on deposit		46,805	43,083
Other investment balances		4,466	3,861
		1,329,803	1,279,796
Investment liabilities	11		
Derivatives liabilities		-1,619	-3,450
Total net investments		1,328,184	1,276,346
Current assets	13	18,109	12,891
Current liabilities	14	-1,494	-2,439
Net assets of the scheme at 31 March		1,344,799	1,286,798

The accounts summarise the transactions of the Fund and deal with the net assets at the disposal of Wiltshire Council. They do not take account of obligations to pay pensions and benefits which fall due after the end of the Fund year. The actuarial position of the Fund, which does take account of such obligations, is dealt with in the actuarial statements and these accounts should be read in conjunction with these.

# **Notes**Forming part of the accounts

## 1. Basis of preparation

The accounts have been prepared in accordance with the Code of Practice on Local Authority Accounting in the United Kingdom 2011/12 which is based upon International Financial Reporting Standards (IFRS), as amended for the UK public sector.

IAS26 requires the actuarial present value of promised benefits to be disclosed. A separate report has been prepared by Hymans Robertson and is enclosed on page 60. The Chancellor's budget statement on 22 June 2010 declared that future pension increases should be linked to the Consumer Prices Index (CPI) rather than the Retail Prices Index (RPI). The report on page 60 has been prepared on the CPI basis.

The accounts have been prepared on an accruals basis except where otherwise stated, i.e. income and expenditure is accounted for as it is earned or incurred, rather than as it is received and paid.

# 2. Accounting policies

The principal accounting policies of the Fund are as follows:

#### Contributions

Contributions are received from employer bodies in respect of their own and their pensionable employees' contributions. Employers' contributions (for both Normal and Deficit Funding) are prescribed in the Actuary's Rates and Adjustment Certificate following the review of the Fund's assets and liabilities during the triennial valuation. The Employees' contributions are included at the rates prescribed by the Local Government Pension Scheme Regulations.

Employer augmentation contributions are accounted for in accordance with the agreement under which they are being paid.

#### Benefits and refund of contributions

The benefits payable and refunds of contributions have been brought into account on the basis of all valid claims approved during the year.

#### Transfers to and from other schemes

No account is taken of liabilities to pay pensions and other benefits after the year end. Transfer values, which are those sums paid to, or received from, other pension schemes relating to previous periods of employment, have been brought into account on a cash basis.

#### Investment income

Dividends, interest and coupon receipts have been accounted for on an accruals basis. Income on pooled investments is accumulated and reflected in the valuation of units.

#### **Valuation of investments**

Investments are shown in the accounts at market value, determined on the following basis:

#### (i) Quoted securities

Quoted Securities have been valued at 31 March 2012 by the Fund's custodian using the bid price where a quotation was available on a recognised stock exchange or unlisted securities market.

### (ii) Unquoted securities

Unquoted securities have been valued according to the latest trades, professional valuation, asset values or other appropriate financial information.

# (iii) Pooled investment vehicles

Pooled investments are stated at bid price for funds with bid/offer spreads, or single price where there are no bid/offer spreads, as provided by the investment manager.

#### (iv) Fixed interest stocks

Fixed interest stocks are valued on a clean basis. Accrued income is accounted for within investment income.

#### (v) Derivative contracts

Derivatives are stated at market value. Exchange traded derivatives are stated at market values determined using quoted prices. For exchange traded derivative contracts which are assets, market value is based on quoted bid prices. For exchange traded derivative contracts which are liabilities, market value is based on quoted offer prices.

 Over the Counter (OTC) derivatives are stated at market value using pricing models and relevant market data as at the year end date.

- Forward foreign exchange contracts are valued by determining the gain or loss that would arise from closing out the contract at the reporting date by entering into an equal and opposite contract at that date.
- All gains and losses arising on derivative contracts are reported within 'Change in Market Value'.

Reported changes in the market value of investments over the year of account include realised gains or losses arising upon the disposal of investments during the year.

# Foreign currency translation

All investments held in foreign currencies are shown at market value translated into sterling using the WM 4PM rate on 31 March 2012.

Foreign currency transactions are accounted for on the basis of the equivalent sterling value of the underlying transactions, by applying the relevant exchange rate ruling at the time. Where overseas securities are acquired with currency either previously purchased directly or accruing from the sale of securities, the sterling book cost of the new security will be based on the exchange rate ruling at the time of the purchase of that security. Any profit or loss arising on currency transactions either realised or unrealised, will be reflected in the Net Asset Statement.

#### **Investment management expenses**

Investment management expenses are based on the quarter end market value of the investments held. The fees paid are determined by the agreed fee scales for each individual manager.

# **Acquisition costs of investments**

Costs incurred on the acquisition of investments, such as stamp duty and commission, are treated as part of the purchase cost of investments.

#### **Administration expenses**

A proportion of the relevant officers' salaries, salary on-costs and general overheads, have been charged to the Fund on the basis of time spent on Fund administration.

#### **Taxation**

The Fund is a registered pension scheme for tax purposes and as such is not liable for UK income tax on investment income, nor capital gains tax. As Wiltshire Council is the administering authority, VAT input tax is recoverable on all expenditure.

Income earned from investments in stocks and securities in the USA is exempt from US tax and is not subject to withholding tax. Most tax deducted from income on European investments is also recoverable.

# **Additional Voluntary Contributions (AVCs)**

The accounts of the Fund in accordance with regulation 5 (2) (C) of the Pension Scheme (Management and Investment of Funds) Regulations 1998 do not include transactions in respect of AVCs. These are money purchase arrangements made by individual Fund members under the umbrella of the Local Government Pension Scheme, to enhance pension benefits. Fund members over the age of fifty may elect to buy service with their AVC funds, such transactions being included within transfers into the Fund.

# 3. Critical Judgement in Applying Accounting Policies

### **Pension Fund Liability**

The pension fund liability is calculated every three years by the appointed actuary, with annual updates in the intervening years. The methodology used is in line with accepted guidelines and in accordance with IAS19. Assumptions underpinning the valuations are agreed with the actuary and are summarised in the actuarial position statement (on page 34). This estimate is subject to significant variances based on changes to the underlying assumptions.

# 4. Assumptions made about the Future and Other Major Sources of Estimation Uncertainty

The Statements of Accounts contains estimated figures that are based on assumptions made by the council about the future or that are otherwise uncertain. Estimates are made taking into account historical experience, current trends and other relevant factors. However, because balances cannot be determined with certainty, actual results could be materially different from the assumptions and estimates.

The items in the net asset statement at 31 March 2012 for which there is significant risk of material adjustment in the forthcoming financial year are as follows:

Item	Uncertainties	Effect if actual results differ from assumptions
Debtors	At 31 March 2012, the fund had a balance of £18.1m for debtors (£7.7m relate to a long term debtor). A review of significant balances suggested that no impairment is currently necessary. However, in the current economic climate, it is not certain that all debts will be paid.	If collection rates deteriorate it may be necessary for an allowance to be included in the accounts for doubtful debts.
Hedge Fund of Funds	The fund of funds is valued at the sum of the fair values provided by the administrators of the underlying funds plus adjustments that the fund of funds directors or independent administrators judge necessary. These investments are not publicly listed and as such there is a degree of estimation involved in the valuation.	The total hedge fund of funds value in the financial statements is £67.8m. There is a risk that this investment may be under or overstated in the accounts. Using the volatility data provided by the Fund's investment advisor the fund of funds valuation may be over/understated by £7m.

#### 5. Contributions receivable

2011-12	2010-11
£000	£000
46,229	49,026
1,827	3,267
21,453	14,385
17,936	19,148
325	384
87,770	86,210
2011-12	2010-11
£000	£000
8,185	9,120
8,058	8,441
2,018	1,971
18,261	19,532
27.047	20.402
	30,492 29,455
•	6,731
7,079	0,731
69,509	66,678
87,770	86,210
	£000  46,229 1,827 21,453  17,936 325  87,770  2011-12 £000  8,185 8,058 2,018  18,261  27,017 35,413 7,079  69,509

<sup>\*</sup> Deficit funding contributions are being paid by the employer for the three years commencing from 1 April 2011 as specified in the Rates and Adjustment certificate dated 25 March 2011 in order to improve the Fund's funding position. The recovery period at the last valuation over which the deficit funding is recovered is mainly 20 years for scheduled bodies and 14 years or the length of the employer's contract (whichever is the shorter) for admitted bodies.

# 6. Benefits payable

	2011-12	2010-11
	£000	£000
Pensions	51,633	47,519
Commutation and lump sum retirement benefits	12,664	12,676
Lump sum death benefits	1,390	1,223
	65,687	61,418

Pensions payable	Analysis of benefits payable	2011-12	2010-11
- Wiltshire Council 28,627 26,444 - Other scheduled bodies 19,389 18,182 - Admitted bodies 3,617 2,893  - Milted bodies 3,617 2,893  - Milted bodies 51,633 47,519  - Retirement and Death grants payable - Wiltshire Council 6,368 7,757 - Other scheduled bodies 5,264 4,597 - Admitted bodies 2,422 1,545  - Admitted bodies 5,264 13,899  - Total benefits payable 65,687 61,418  - Wiltshire Council 6,368 7,757 - Admitted bodies 7,757 - Admitt		£000	£000
- Other scheduled bodies	Pensions payable		
Admitted bodies	- Wiltshire Council	28,627	26,444
S1,633   47,519	- Other scheduled bodies	19,389	18,182
Retirement and Death grants payable   - Wiltshire Council   6,368   7,757   - Other scheduled bodies   5,264   4,597   - Administration and processing   4,031   6,890   18   14,054   - 12   -19   - 12   - 19   - 12   - 19   - 12   - 19   - 12   - 19   - 12   - 10   - 12   - 12   - 10   - 12	- Admitted bodies	3,617	2,893
- Wiltshire Council 6,368 7,757 - Other scheduled bodies 5,264 4,597 - Admitted bodies 2,422 1,545  - Admitted bodies 2,422 1,545  - Total benefits payable 65,687 61,418  - Total benefits payable 64,039 61,418  - Total benefits payable 65,687 61,418  - Total benefits payable 64,039 61,418  - Total benefits payable 65,687 61,		51,633	47,519
- Wiltshire Council 6,368 7,757 - Other scheduled bodies 5,264 4,597 - Admitted bodies 2,422 1,545  - Admitted bodies 2,422 1,545  - Total benefits payable 65,687 61,418  - Total benefits payable 64,039 61,418  - Total benefits payable 65,687 61,418  - Total benefits payable 64,039 61,418  - Total benefits payable 65,687 61,	Retirement and Death grants payable		
- Other scheduled bodies 5,264 4,597 - Admitted bodies 2,422 1,545    14,054		6,368	7,757
Total benefits payable   14,054   13,899	- Other scheduled bodies		
Total benefits payable   65,687   61,418	- Admitted bodies		
7. Payments to and on account of leavers  2011-12		14,054	13,899
7. Payments to and on account of leavers  2011-12	Total hanafita navahla	CE CO7	64 440
2011-12	rotal benefits payable	65,667	61,418
Refunds to members leaving service         20         18           State Scheme Premiums         -12         -19           4,039         6,889           8. Administrative expenses         2011-12         2010-11           £000         £000           Administration and processing Actuarial fees         932         1,070           Actuarial fees         215         235           Audit fees         49         34           Legal and other professional fees         23         4		2011-12	
Refunds to members leaving service         20         18           State Scheme Premiums         -12         -19           4,039         6,889           8. Administrative expenses         2011-12         2010-11           £000         £000           Administration and processing Actuarial fees         932         1,070           Actuarial fees         215         235           Audit fees         49         34           Legal and other professional fees         23         4	Individual transfer out to other schemes	4 031	6 890
State Scheme Premiums         -12         -19           4,039         6,889           8. Administrative expenses         2011-12 £000         2010-11 £000           Administration and processing Actuarial fees         932         1,070           Actuarial fees         215         235           Audit fees         49         34           Legal and other professional fees         23         4			
8. Administrative expenses         2011-12 £000       2010-11 £000         Administration and processing Actuarial fees       932       1,070         Actuarial fees       215       235         Audit fees       49       34         Legal and other professional fees       23       4			
Z011-12 £000         2010-11 £000           Administration and processing Actuarial fees         932         1,070           Actuarial fees         215         235           Audit fees         49         34           Legal and other professional fees         23         4		4,039	6,889
Z011-12 £000         2010-11 £000           Administration and processing Actuarial fees         932         1,070           Actuarial fees         215         235           Audit fees         49         34           Legal and other professional fees         23         4	8. Administrative expenses		
Administration and processing 932 1,070 Actuarial fees 215 235 Audit fees 49 34 Legal and other professional fees 23 4		2011-12	2010-11
Administration and processing 932 1,070 Actuarial fees 215 235 Audit fees 49 34 Legal and other professional fees 23 4			
Actuarial fees 215 235 Audit fees 49 34 Legal and other professional fees 23 4		2000	2000
Audit fees 49 34 Legal and other professional fees 23 4	•		
Legal and other professional fees 23 4			
<u> </u>			
4 240 4 242	Legal and other professional fees	23	4
1,219 1,343		1,219	1,343

## 9. Investment income

	2011-12 £000	2010-11 £000
Quoted securities		
- UK fixed interest bonds (coupon receipts)	7,655	6,538
- Overseas fixed interest bonds (coupon receipts)	139	240
- UK index linked bonds (coupon receipts)	26	30
- UK equities	1,763	2,755
- Overseas equities	7,826	7,133
Pooled investment vehicles		1
<ul><li>- UK equities</li><li>- Overseas equities</li></ul>	3,883	2,702
- UK fixed interest corporate bonds	756	915
- Overseas fixed interest bonds	360	421
- UK property	8,425	6,734
Cash held on deposit		
- Sterling cash	256	217
- Overseas cash	6	5
	31,095	27,691

# 10. Stock lending

The Council participates in a securities lending programme administered by BNY Mellon. Securities in the beneficial ownership of the Council to a value of £10.2 million (0.8% of the total) were on loan at 31 March 2012. Collateral for these securities is held in a pooled form, the Wiltshire Pension Fund's share (0.07%) representing a value of £10.8 million (106.08%). Income earned from this programme amounted to £0.121 million in the year.

	2011-12	2010-11
	£m	£m
WC securities on loan	10.2	10.0
(percentage of total)	0.8%	0.8%
WC collateral share of pool	0.07%	0.61%
Value of WC pooled share	10.8	10.5
Percentage of secuities on loan	106.1%	105.0%
Income earned in year	0.121	0.143

# 11. Investments

# Reconciliation of investments held at beginning and end of year

	Value at	Purchases at	Sales	Change in	Value at
	1 April 2011	cost and	proceeds	market	31 March
		derivative	and	Value	2012
		payments	derivative		
			receipts		
	£000	£000	£000	£000	£000
Fixed interest securities	126,432	68,448	-56,560	5,797	144,117
Index linked securities	805	13	-275	84	627
Equities	421,908	175,073	-165,589	-4,879	426,513
Pooled funds	0	0			
- Other	530,502	70,103	-63,451	9,003	546,157
- Property	147,637	20,194	-14,485	815	154,161
Derivative assets	0				
- Futures	706	6,615	-4,230	-3,421	-330
- Options	0	207	-564	357	0
- Forward FX	1,412	19,623	-17,707	2,340	5,668
	1,229,402	360,276	-322,861	10,096	1,276,913
Cash deposits Other Investment	43,083	301,813	-297,902	-189	46,805
balances	3,861	628	0	-23	4,466
balarioco	1,276,346	662,717	-620,763	9,884	1,328,184
	1,270,040	002,111	020,700	0,004	1,020,104
	Value at	Purchases at	Sales	Change in	Value at
	1 April 2010	cost and	proceeds	market	31 March
		derivative	and	Value	2011
		payments	derivative		
			receipts		
	£000	£000	£000	£000	£000
Fixed interest securities	113,515	90,069	-77,929	777	126,432
Index linked securities	767	11,642	-11,816	212	805
Equities	520,041	162,518	-294,709	34,058	421,908
Pooled funds					
- Other	358,674	189,875	-41,155	23,108	530,502
- Property	114,506	28,195	-2,447	7,383	147,637
Derivative assets					
- Futures	-145	5,349	-4,179	-319	706
- Options	1	0	0	-1	0
- Forward FX	-7,969	24,949	-21,457	5,889	1,412
	1,099,390	512,597	-453,692	71,107	1,229,402
Cash deposits	54,313	343,551	-354,574	-207	43,083
Other Investment balances	4,780	-1	-921	3	3,861
	1,158,483	856,147	-809,187	70,903	1,276,346
		·	-		· · · · · · · · · · · · · · · · · · ·

The PRAG guidance, Accounting for Derivatives in Pension Schemes, recommends that derivatives are set out separately in the investment reconciliation table for reasons of clarity and are reconciled on a 'net' basis as opposed to 'gross' as reported in the Net Assets Statement.

Transaction costs have been debited through the Fund Account and have been disclosed as part of the Investment Management Expenses. Costs are also borne by the Fund in relation to transactions in pooled investment vehicles. However, such costs are taken into account in calculating the bid/offer spread of these investments and are not therefore separately identifiable.

<b>Details of investments</b>	held at	year end
-------------------------------	---------	----------

betails of investments field at year end	31 March 2012	31 March 2011
	£000	£000
Investment assets		
Fixed interest securities		
- UK fixed interest government bonds	8,891	16,471
- UK fixed interest corporate bonds	134,667	108,651
- Overseas fixed interest government bonds	0	6
- Overseas fixed interest corporate bonds	559	1,304
_	144,117	126,432
Index linked securities		
- UK index linked corporate bonds	627	805
	627	805
Equities		
- UK equities	48,380	46,047
- Overseas equities	378,133	375,861
	426,513	421,908
Pooled investment vehicles		
- UK equities	193,060	190,192
- Overseas equities	189,425	161,901
- UK fixed interest government bonds	49,162	43,140
- UK fixed interest corporate bonds	0	18,707
- Overseas fixed interest government bonds	154	6,818
- Overseas fixed interest corporate bonds	811	3,590
- UK index linked government bonds	49,801	43,385
- Property	154,161	147,637
- Long-short hedge fund	63,744	62,769
- Currency fund	0_	0
	700,318	678,139
Cash held on deposit		
- Sterling cash	38,444	40,500
- Overseas cash	8,361	2,583
_	46,805	43,083
Other investment balances		
- Derivatives assets	6,957	5,568
- Outstanding dividend entitlements	3,739	3,348
- Recoverable tax	727	513
_	11,423	9,429
Investment liabilities		
- Derivatives liabilities	-1,619	-3,450
Total of investments held	1,328,184	1,276,346
Net current assets & liabilities		
Current assets	18,109	12,891
Current liabilities	-1,494	-2,439
Total net current assets	16,615	10,452
_	1,344,799	1,286,798

# **Derivative contracts**

# **Objectives and policies**

The Wiltshire Pension Fund committee have authorised the use of derivatives by their investment managers as part of the investment strategy for the Fund.

The main objective for the use of key classes of derivatives and the policies followed during the year are summarised as follows:

**Options** – The Fund allows two of its managers to invest in options as part of their portfolio construction to assist them in achieving performance targets. These options are limited to 'Over-the-Counter' contracts purchased on major exchanges and must not exceed specified limits. Option exposures are limited and hedged through the use of futures.

**Futures** – The Fund allows a number of its managers to invest in futures, within specified exposure limits, as part of their overall portfolio construction to assist them in achieving performance targets.

**Forward foreign exchange** – In order to maintain an appropriate diversification of investments within the Fund and take advantage of overseas investment returns a proportion of the investment portfolio is invested overseas. To balance the risk of investing in foreign currencies a passive currency hedging programme, using forward foreign contracts, is in place to reduce the currency exposure of the overseas investments. Currently 50% of the overseas equity investments are hedged this way.

The Fund had the following derivative contracts outstanding at the year end relating to its fixed interest investment and passive currency mandate. The details are:

#### **Derivative contracts**

#### **Future Contracts**

- Nature	Nominal Amount £000	Duration	Economic Exposure £000	Asset value at year end £000	Liability value at year end £000
FTSE 100 Index Future	262	Expires Jun 12	15,011		(385)
Fixed Income Security UK Long Gilt	(136)	Expires Jun 12	(15,573)	55	
			- -	55	(385)

# Forward cash currency contracts

Contract	Settlement date	Currency bought	Currency sold	Asset value at year end £000	Liability value at year end £000
Forward OTC Forward OTC	0 to 6 months 0 to 6 months	Sterling Australian Dollar	Australian Dollar Sterling	43	(3) (20)
Forward OTC Forward OTC	0 to 6 months 0 to 6 months	Canadian Dollar Sterling	Sterling Canadian Dollar	65	(19)
Forward OTC Forward OTC	0 to 6 months 0 to 6 months	Danish Krone Sterling	Sterling Danish Krone	2 34	(11)
Forward OTC Forward OTC Forward OTC	0 to 6 months 0 to 6 months 6 to 12 months	Euro Sterling Sterling	Sterling Euro Euro	38 1,160 82	(153) (47)
Forward OTC Forward OTC	0 to 6 months 0 to 6 months	Hong Kong Dollar Sterling	Sterling Hong Kong Dollar	615	(99)
Forward OTC Forward OTC Forward OTC	0 to 6 months 0 to 6 months 6 to 12 months	Japanese Yen Sterling Sterling	Sterling Japanese Yen Japanese Yen	1,604 64	(151)
Forward OTC Forward OTC	0 to 6 months 0 to 6 months	Norwegian Krone Sterling	Sterling Norwegian Krone	3 5	(44)
Forward OTC Forward OTC	0 to 6 months 0 to 6 months	Singapore Dollar Sterling	Sterling Singapore Dollar	29	(24)
Forward OTC Forward OTC	0 to 6 months 0 to 6 months	Swedish Krona Sterling	Sterling Swedish Krona	29	(27) (82)
Forward OTC Forward OTC	0 to 6 months 0 to 6 months	Swiss Franc Sterling	Sterling Swiss Franc	10	(12) (60)
Forward OTC Forward OTC Forward OTC	0 to 6 months 0 to 6 months 6 to 12 months	US Dollar Sterling Sterling	Sterling US Dollar US Dollar	2,959 160	(363) (119)
		J	-	6,902 6,957	(1,234) (1,619)

#### **Financial Risk Disclosure**

As an LGPS Pension Fund, the Funds objective is to achieve a relatively stable "real" return above the rate of inflation over the long term. In order to achieve this objective the Fund holds financial instruments such as securities (equities, bonds), property, pooled funds (collective investment schemes) and cash and cash equivalents. The Funds activities expose it to a variety of financial risks including Market Risk, Credit Risk and Liquidity Risk.

All the Funds investments are managed by appointed Investment Managers. All investments are held by BNY Mellon who acts as custodian on behalf of the Fund. Each investment manager is required to invest the assets managed by them in accordance with the terms of a written investment mandate or pooled fund prospectus.

The Wiltshire Pension Fund Committee has determined that these managers are appropriate for the Fund and is in accordance with its investment strategy. The Committee obtains regular reports from each investment manager and its Investment Consultant on the nature of investments made and associated risks.

The analysis below is designed to meet the disclosure requirements of IFRS 7.

# a) Market Risk

Market risk represents the risk that the fair value of a financial instrument will fluctuate because of changes in market prices. This could be as a result of changes in market price, interest rates or currencies. The objective of the Funds Investment strategy is to manage and control market risk exposure within acceptable parameters, while optimising the return.

In general excessive volatility in market risk is managed through diversification across asset class and investment manager. Each manager is also expected to maintain a diversified portfolio within their allocation.

## 1) Market Price Risk

Market price risk represents the risk that the value of a financial instrument will fluctuate as a result of changes in market prices (other than those arising from interest rate risk or foreign exchange risk), whether those changes are caused by factors specific to the individual instrument or its issuer or factors affecting the market in general.

By diversifying investments across asset classes and managers, the Fund aim to reduce the exposure to price risk. Diversification of asset classes seeks to reduce correlation of price movements, whilst the appointment of specialist managers enables the Fund to gain from their investment expertise.

# **Market Price - Sensitivity Analysis**

The sensitivity of the Fund's investments to changes in market prices have been analysed using the volatility of returns experienced by asset classes. The volatility data has been provided by the Fund's Investment Advisor (Mercers for year end 2012, Hyman Robertson for year end 2011) and is broadly consistent with a one-standard deviation movement. The volatility is measured by the (annualised) estimated standard deviation of the returns of the assets relative to the liability returns. Such a measure is appropriate for measuring "typical" variations in the relative values of the assets and liabilities over short time periods. It is not appropriate for assessing longer term strategic issues. The analysis assumes that all other variables, in particular, interest rates and foreign exchange rates, remain constant.

Movements in market prices would have increased or decreased the net assets valued at 31 March 2012 and 2011 by the amounts shown below.

As at 31 March 2012	Value £'000	Volatility of return	Increase £000	Decrease £000
Baillie Gifford - Global Equity	178,592	17.39%	31,057	(31,057)
Capital International - Global Equity	178,821	17.39%	31,097	(31,097)
Capital International - Absolute Income Grower	136,630	12.94%	17,680	(17,680)
CBRE Global Multi Manager - Property	160,616	11.04%	17,732	(17,732)
Western Asset Management - Corporate Bonds	153,462	9.62%	14,763	(14,763)
Legal & General - Equity	193,060	17.39%	33,573	(33,573)
Legal & General - Gilts	98,964	12.07%	11,940	(11,940)
Edinburgh Partners - Global Equity	131,981	17.39%	22,951	(22,951)
Fauchier Partners - Long/Short Hedge Funds	67,844	11.02%	7,476	(7,476)
Record Currency Management	18,511	0.00%	0	0
M&G - Financing Fund	9,703	0.00%	0	0
	1,328,184		188,270	(188,270)

As at 31 March 2011	Value £'000	Volatility of return	Increase £000	Decrease £000
Baillie Gifford - Global Equity	176,192	21.10%	37,177	(37,177)
Capital International - Global Equity	185,433	21.10%	39,126	(39,126)
Capital International - Absolute Income Grower	127,630	9.50%	12,125	(12,125)
ING Real Estate - Property	151,780	14.20%	21,553	(21,553)
Western Asset Management - Corporate Bonds	140,606	10.00%	14,061	(14,061)
Legal & General - Equity	190,192	18.10%	34,425	(34,425)
Legal & General - Gilts	86,525	6.50%	5,624	(5,624)
Edinburgh Partners - Global Equity	131,472	21.10%	27,741	(27,741)
Fauchier Partners - Long/Short Hedge Funds	65,358	10.20%	6,667	(6,667)
Record Currency Management	16,446	0.00%	0	0
M&G - Financing Fund	4,712	0.00%	0	0
	1,276,346		198,499	(198,499)

# 2) Interest Rate Risk

Interest rate risk is the risk that the fair value or future cash flows of a financial instrument will fluctuate because of changes in market interest rates.

	31.03.12 £000
Cash held on deposit	46,805
Fixed Interest Securities	144,117
Loans	9,703
	200,625
	31.03.11
	£000
Cash held on deposit	43,083
Fixed Interest Securities	126,432
Loans	4,682
	174,197

# **Interest Rate – Sensitivity Analysis**

The Pension Fund recognises that interest rates vary and can impact on the fair value of the assets. The sensitivity of the Fund's investments to changes in interest rates has been analysed by showing the affect of a 100 basis point (1%) change in interest rates. This analysis assumes that all other variable, in particular foreign currency rates, remain constant.

	Value	Change in net assets	
As at 31 March 2012	£000	£000	£000
		+100 BP	-100 BP
Cash held on deposit	46,805	468	-468
Fixed Interest Securities	144,117	-10,722	10,722
Loans	9,703	0	0
_	200,625	-10,254	10,254
	Value	Change in net assets	
As at 31 March 2011	£000	£000	£000
		+100 BP	-100 BP
Cash held on deposit	43,083	431	-431
Fixed Interest Securities	126,432	-9,520	9,520
Loans	4,682	0	0
	174,197	-9,089	9,089

A 1% increase in interest rates will reduce the fair value of the relevant net assets and vice versa. The loans identified are part of the M&G Financing Fund. Borrowers pay a fixed annual interest rate agreed at the outset.

# 3) Currency Risk

Currency risk represents the risk that the fair value of financial instruments will fluctuate because of changes in foreign exchange rates. The Fund is exposed to currency risk on financial instruments that are denominated in a currency other than sterling. When sterling depreciates the sterling value of foreign currency denominated investments will rise and

when sterling appreciates the sterling value of foreign currency denominated investments will fall.

Currently Wiltshire Pension Fund has a 50% passive hedging arrangement in place. This restricts the losses/gains to half of what they would have been on overseas investment returns. This reduces the volatility of returns over the long term.

The tables below show approximate exposures to each of the three major foreign currencies based on manager benchmarks and target allocations. This is based on the three global equity managers Baillie Gifford, Capital International, Edinburgh Partners and the Capital International (AIG) product.

#### 2012

	US Dollar	Euro	Yen
Benchmark Weights	21.70%	4.80%	3.70%
	£'000	£'000	£'000
<b>Net Currency Exposure</b>	288,486	63,317	49,330
2011			
	US Dollar	Euro	Yen
Benchmark Weights	19.80%	6.60%	3.20%
	£'000	£'000	£'000
Net Currency Exposure	242,506	84,239	40,843

# **Currency Risk – Sensitivity Analysis**

The sensitivity of the Fund's investments to changes in foreign currency rates have been analysed using a 10% movement in exchange rates in either direction. This analysis assumes that all variables, in particular interest rates, remain constant.

A 10% strengthening or weakening of Sterling against the various currencies at 31 March 2012 and 31 March 2011 would have increased or decreased the net assets by the amount shown below.

2012	<b>Assets Held</b>	Change in net assets
	at Fair Value	+10% -10%
	£'000	£'000
US Dollar	288,486	28,849 -28,849
Euro	63,317	6,332 -6,332
Yen	49,330	4,933 -4,933
Net Currency Exposure	401,133	40,114 -40,114
2011	Assets Held	Change in net assets
	at Fair Value	+10% -10%
	£'000	£'000 £'000
US Dollar	242,506	25,700 -25,700
Euro	84,239	8,600 -8,600
Yen	40,843	4,200 -4,200
Net Currency Exposure	367,588	38,500 -38,500

As the Fund has a 50% hedging arrangement in place only 50% of the gains/losses would be experienced. One important point to note is that currency movements are not independent of each other. If sterling strengthened generally it may rise against all the above currencies producing losses across all the currencies.

# b) Credit Risk

Credit risk represents the risk that the counterparty to the financial instrument will fail to meet their obligations and the Fund will incur a financial loss.

The Fund is exposed to credit risk through its investment managers, custodian and its daily treasury management activities. Credit risk is minimised through the careful selection and monitoring of counterparties.

A securities lending programme is run by the Fund's custodian, BNY Mellon, who manage and monitor the counterparty risk, collateral risk and the overall lending programme. The minimum level of collateral for securities on loan is 102%, however more collateral may be required depending upon the type of transaction. This level is assessed daily to ensure it takes account of market movements. Securities lending is capped by investment regulations and statutory limits are in place to ensure that no more than 35% of eligible assets can be on loan at any one time.

Forward currency contracts are entered into by the Fund's currency overlay manager – Record. These contracts are subject to credit risk in relation to the counterparties of the contracts which are primarily banks. The responsibility for these contracts rests with Record. Prior to appointment full due diligence was undertaken, they are regulated by the FSA and meet the requirements set out in the LGPS (Management and Investment of Funds) Regulations 2009.

Another source of credit risk is the cash balances held internally or by managers. The Pension Fund's bank account is held at HSBC, which holds a AA long term credit rating and it maintains its status as a well capitalised and strong financial institution. The management of the cash held in this account is managed by the Council's Treasury Management Team in line with the Fund's Treasury Management Strategy which sets out the permitted counterparties and limits. Cash held by investment managers is invested with the custodian in a diversified money market fund rated AAAm.

The Fund's exposure to credit risk at 31 March 2012 and 2011 is the carrying amount of the financial assets.

2012	
	£'000
Fixed interest securities	144,117
Index linked securities	627
Derivative assets	5,338
Cash held on deposit	46,805
Other investment balances	4,466
Current assets	18,109
	219,462
2011	
	£'000
Fixed interest securities	126,432
Index linked securities	805
Derivative assets	2,118
Cash held on deposit	43,083
Other investment balances	3,861
Current assets	12,891
	189,190

# c) Liquidity Risk

Liquidity risk represents the risk that the Fund will not be able to meet its financial obligations as they fall due. The main liabilities of the Fund relate to the benefits payable which fall due over a long period of time. The investment strategy reflects this and set out the strategic asset allocation of the Fund. Liquidity risk is mitigated by investing a proportion of the Fund in actively traded instruments in particular equities and fixed income investments. The Fund maintains a cash balance to meet operational requirements.

The following tables analyses the Fund's financial liabilities as at 31 March 2012 and 2011, grouped into relevant maturity dates.

2012	Carrying Amount £'000	Less than 12 months £'000	Greater than 12 months £'000
Accounts Payable	98	98	0
Benefits Payable	248	248	0
Sundry Creditors	1,148	1,148	0
-	1,494	1,494	0
2011	Carrying Amount £'000	Less than 12 months £'000	Greater than 12 months £'000
Accounts Payable	494	494	0
Benefits Payable	677	677	0
Sundry Creditors	1,268	1,268	0
	2,439	2,439	0

# **Fair Value Hierarchy**

The Fund measures fair values using the following fair value hierarchy that reflects the significance of the inputs used in making the measurements:

- •Level 1: Unadjusted quoted prices in an active market for identical assets or liabilities that the Fund has the ability to access at the measurement date.
- •Level 2: Inputs other than quoted prices under Level 1 that are observable for the asset or liability, either directly or indirectly.
- •Level 3: Unobservable inputs for the asset or liability used to measure fair value that rely on the Funds own assumptions concerning the assumptions that market participants would use in pricing an asset or liability.

The tables below analyse financial instruments, measured at fair value at the end of the reporting period 31 March 2012 and 31 March 2011, by the level in the fair value hierarchy

into which the fair value measurement is categorised. This has been produced from analysis produced by the Fund's custodian BNY Mellon.

2012				
	£000	£000	£000	£000
	Level 1	Level 2	Level 3	Total
Fixed Interest Securities		144,117		144,117
Index Linked Securities		627		627
Equities	414,931		11,582	426,513
Pooled Funds:				0
- Other	60,066	486,091		546,157
- Property	226	153,935		154,161
Derivative assets				0
- Futures	-330			-330
- Options				0
- Forward FX	5,668			5,668
	480,561	784,770	11,582	1,276,913
Cash Deposits	36,396	10,409		46,805
Other Investment balances	4,466			4,466
_	521,423	795,179	11,582	1,328,184
2011				
	£000	£000	£000	£000
	Level 1	Level 2	Level 3	Total
Fixed Interest Securities	6	126,426		126,432
Index Linked Securities		805		805
Equities	414,718		7,190	421,908
Pooled Funds:				0
- Other	30,428	500,074		530,502
- Property		147,637		147,637
Derivative assets				0
- Futures	706			706
- Options				0
- Forward FX	1,412			1,412
	447,270	774,942	7,190	1,229,402
Cash Deposits	30,265	12,818		43,083
Other Investment balances	3,861			3,861
_	481,396	787,760	7,190	1,276,346

During 2011/12 there were no transfers between level 1 and 2 of the fair value hierarchy.

The following tables presents the movement in level 3 instruments for the year end 31 March 2012.

2012	£000
Opening balance	7,190
Total gains/losses	-526
Purchases	4,918
Sales	0
Transfer out of Level 3	0
Closing balance	11,582

2011	£000
Opening balance	2,674
Total gains/losses	-97
Purchases	4,613
Sales	0
Transfer out of Level 3	0
Closing balance	7,190

# 12. Investment management expenses

	2011-12 £000	2010-11 £000
Administration, management and custody	4,650	3,333
Transaction Costs	777	677
Performance measurement services	38	39
- -	5,465	4,049
13. Current assets		
	31 March	31 March
	2012	2011
	£000	£000
Contributions due from other authorities and bodies		
- Employees	1,459	1,515
- Employers	2,709	4,155
Income due from external managers and custodians	-	144
Long term debtors (Magistrates)	7,720	-
Short term debtors (Magistrates)	965	
Other	3,499	462
Cash balances	1,757	6,615
	18,109	12,891

Contributions due at the year end have been paid to the Fund subsequent to the year end in accordance with the Rates & Adjustment certificate.

#### 14. Current liabilities

	31 March	31 March
	2012	2011
	£000	£000
Managers / custody fees	593	698
HMRC	544	541
Other	357	1,200
	1,494	2,439

# **15. Additional Voluntary Contributions (AVCs)**

Fund members paid contributions totalling £0.286 million (£0.196 million in 2010/11) into their AVC funds during the year. At the year end, the value of funds invested on behalf of Fund members totalled £2.950 million (£2.865 million in 2010/11), made up as follows:

Equitable Life Assurance Society	Million
- With Profits Fund	0.990
- Unit Linked Managed Fund	0.256
- Building Society Fund	0.046
Clerical Medical Funds	0.040
- With Profits Fund	0.183
- Unit Linked Managed Fund	0.165
NPI Fund	0.003
	0.025
- Managed Fund	
- With Profits Fund	0.208
- Global Care Unit Linked Fund	0.056
- Cash Deposit Fund	0.032
Prudential	
- With Profits Cash Accumulation Fund	0.075
- Deposit Fund	0.076
- Diversified Growth Fund	0.052
- Equity Passive	-
- Long Term Growth Fund	0.048
- Pre-Retirement Fund	0.025
- Property Fund	0.013
, ,	2.950

As mentioned earlier, AVC investments are not included in the Fund's financial statements.

## 16. Employer related assets

There are no employer related assets within the Fund.

# 17. Related Party Transactions

The Wiltshire Pension Fund is administered by Wiltshire Council. Consequently there is a strong relationship between the council and the pension fund.

The council incurred costs of £952K (2010/11: £947K) in relation to the administration of the fund and was subsequently reimbursed by the fund for these expenses. The council is also the single largest employer of members of the pension fund and contributed £27m to the fund in 2011/12 (2010/11: £30.5m). A balance of £1.9m was owing to the Pension Fund by the Council at year end.

Part of the pension fund cash holdings are invested on the money markets by the treasury management operations of Wiltshire Council, through a service level agreement. During the year to 31 March 2012, the fund had a average investment balance of £2.8m (31 March 2011: £2.7m), earning interest of £22k (2010/11: £20k) in these funds.

#### Governance

There are two members of the pension fund committee L Croft and T Jackson that are active members of the pension fund. These individuals are the employer bodies' representatives.

# 18. Guaranteed minimum pension

The Fund is in the process of updating details of Guaranteed Minimum Pensions (GMP) that were not previously shown on member's records. This information had previously not been received from Department for Work & Pensions when members had left the scheme or reached State Pension Age.

GMP elements of member's LGPS pension are not increased by the Fund for Pre 1988 GMP (in respect of the period 06/04/1978 to 05/04/1988) but for Post 1988 (in respect of the

period 06/04/1988 to 05/04/1997) it is increased by a maximum of 3%. The Government increase the State Pension for the member fully on the Pre 1988 GMP element and for Post 1988 GMP element it is only increased if CPI is above 3%.

The effect of LGPS pensions not showing the correct amount of GMP for its members would mean that their pension would be increased by more than it should be.

Once the GMP information has been received, member's records will be amended to show the amounts of GMP that make up their LGPS pension and therefore future pension increases are then calculated correctly.

Although these overpayments are costs to the Fund they have been included as expenditure in previous pension fund accounts, therefore no restatement is necessary.

# 19. Subsequent Event

On 31<sup>st</sup> May 2012 the Local Government Association (LGA) and unions announced the outcome of their negotiations regarding the new LGPS proposals for England and Wales, due to take effect from 1<sup>st</sup> April 2014. The proposals will now be communicated to scheme members, employers, funds and other scheme interests. If agreed the new scheme will be a Career Average Re-valued Earnings (CARE) scheme using CPI as the revaluation factor. Details of the future cost management and governance of the proposed scheme will be released once ongoing discussions in the next part of the LGPS 2012 project are complete.

# 11. IAS26 statement

## Actuarial Statement in respect of IAS26 as at 31.03.2012

#### Introduction

CIPFA's Code of Practice on Local Authority Accounting 2011/12 requires administering authorities of LGPS funds that prepare pension fund accounts to disclose what IAS26 refers to as the actuarial present value of promised retirement benefits.

The actuarial present value of promised retirement benefits is to be calculated similarly to the defined obligation under IAS19. There are three options for its disclosure in pension fund account:

- •Showing the figure in the Net Assets Statement, in which case it requires the statement to disclose the resulting surplus or deficit:
- As a note to the accounts; or
- •By reference to this information in an accompanying actuarial report.

If an actuarial valuation has not been prepared at the date of the financial statements, IAS26 requires the most recent valuation to be used as a base and the date of the valuation disclosed. The valuation should be carried out using assumptions in line with IAS19 and not the Pension Fund's funding assumptions.

I have been instructed by the Administering Authority to provide the necessary information for the Wiltshire Council Pension Fund, which is in the remainder of this note.

Balance sheet Year ended	31 Mar 2012	31 Mar 2011
	£m	£m
Present Value of Promised Retirement Benefits	1 921 7	1 733

Liabilities have been projected using a roll forward approximation from the latest formal funding valuation as at 31 March 2010. I estimate this liability at 31 March 2012 comprises £848.8m in respect of employee members, £368.6m in respect of deferred pensioners and £704.3m in respect of pensioners. The approximation involved in the roll forward model means that the split of scheme liabilities between the three classes of member may not be reliable. However, I am satisfied that aggregate liability is a reasonable estimate of the actuarial present value of benefit promises. I have not made any allowance for unfunded benefits.

The above figures include both vested and non vested benefits, although the latter is assumed to have a negligible value.

It should be noted the above figures are appropriate for the Administering Authority only for preparation of the accounts of the Pension Fund. They should not be used for any other purpose (i.e. comparing against liability measures on a funding basis or a cessation basis).

#### **Assumptions**

The assumptions used are those adopted for the Administering Authority's IAS19 report as required by the Code of Practice. These are given below. I

estimate that the impact of the change of assumptions to 31 March 2012 is to increase the actuarial present value by £44.2m.

## **Financial assumptions**

My recommended financial assumptions are summarised below:

Year ended	31 Mar 2012	31 Mar 2011
	% p.a.	% p.a.
Inflation/Pension Increase Rate	2.5%	2.8%
Salary Increase Rate	4.8%*	5.1%**
Discount Rate	4.8%	5.5%

<sup>\*</sup>Salary increases are 1% p.a. for the first 3 years reverting to the long term assumption shown thereafter.

## **Longevity assumption**

As discussed in the accompanying report, life expectancy is based on the Fund's VitaCurves with improvements from 2010 in line with the Medium Cohort and a 1% p.a. underpin. Based on these assumptions, the average future life expectancies at age 65 are summarised below:

#### **MalesFemales**

Current Pensioners 21.3 years 23.6 years Future Pensioners 23.3 years 25.5 years

This assumption is the same as at 31 March 2011.

#### Commutation

An allowance is included for future retirements to elect to take 50% of the maximum additional tax-free cash up to HMRC limits for pre-April 2008 service and 75% of the maximum tax free cash 2008 service.

#### **Professional notes**

This paper accompanies my covering report titled 'Actuarial Valuation as at 31 March 2012 for IAS19 purposes' dated May 2012. The covering report identifies the appropriate reliances and limitations for the use of the figures in this paper, together with further details regarding the professional requirements and assumptions.

#### **Peter Summers FFA**

24 May 2012

<sup>\*\*</sup> Salary increases are 1% p.a. for the first 3 reverting to the long term assumption shown thereafter.

<sup>\*</sup>Future pensioners are assumed to be currently aged 45

# 12. Further information & contacts

The Council produces a number of other publications, as well as this booklet to support its role as administering authority of the Wiltshire Pension Fund. You can request these from the Wiltshire Pension Fund at County Hall, Trowbridge, from our Website at <a href="www.wiltshirepensionfund.org.uk">www.wiltshirepensionfund.org.uk</a> or by emailing <a href="mailto:pensionenquiries@wiltshire.gov.uk">pensionenquiries@wiltshire.gov.uk</a>.

#### **Guide to the Local Government Pension Scheme**

This booklet explains the benefits available to employees and their dependants of being in the Fund.

# Employers' guide

This is available on our website and specifically aimed at staff within employer bodies with responsibility for providing information to the Pensions Section in respect of Fund administration. The aim of the Guide is to provide Scheme Employers with all the information they need in order to fulfil their pension responsibilities correctly.

#### Starter packs

These contain information that has to be made available to new employees on their pension entitlements, together with supporting information.

## **Retirement packs**

These contain information for every new pensioner about their pension and other supporting information.

#### **Newsletters**

Occasional newsletters are produced, both for participating Fund members and for pensioners, containing information of interest.

#### **Annual benefit statements**

Statements are automatically available for all full-time Fund members and those working regular part time hours, and also for deferred pensioners. Statements are also available on request for any Fund member at any time.

# Other information

Various leaflets, posters and fact sheets explaining the Fund and highlighting its benefits are produced. The Pensions Section also has booklets available produced by Prudential on Additional Voluntary Contributions.

#### For further information contact:

Martin Summers Tel: 01225 756599

Pensions Manager Email: <u>martin.summers@wiltshire.gov.uk</u>

David Anthony Tel: 01225 713620

Head of Pensions Email: david.anthony@wiltshire.gov.uk

#### WILTSHIRE COUNCIL

#### **WILTSHIRE PENSION FUND COMMITTEE**

25 JULY 2012

#### **WILTSHIRE PENSION FUND RISK REGISTER**

#### **Purpose of the Report**

1. The purpose of this report is to update the Committee in relation to changes to the Fund's Risk Register (see Appendix).

#### **Background**

2. The Committee approved a Risk Register for the Wiltshire Pension Fund at its meeting on 12 May 2009. Members requested that the highlights, particularly upward/downward movements in individual risks, be reported back to the Committee on a quarterly basis.

#### Key Considerations for the Committee / Risk Assessment / Financial Implications

- 3. The significance of risks is measured by interaction of the likelihood of occurrence (likelihood) and by the potential damage that might be caused by an occurrence (impact). This register uses the Council's standard "4x4" approach, which produces a risk status of Red, Amber or Green (RAG).
- 4. There have been no significant changes in risks since the last report in May 2012.
- 5. Last month, one risk was identified as red, (PEN012: Over-reliance on key officers) due to the number of temporary staff and vacancies in place pending the team restructure. This process is now 65% complete with 6 posts remaining vacant which it is hoped will be filled by early August from external applicants. Although another Pension Assistant has retired during July, four of these 6 posts are at Pension Assistant and Systems Assistant level will be covered by agency staff in the interim. Following completion of the restructure next month, this potential risk of non-urgent work being held back should be reduced.

#### **Environmental Impacts of the Proposals**

6. There is no known environmental impact of this report.

#### **Proposals**

7. The Committee is asked to note the update of the Risk Register and measures being taken to mitigate the current high and medium risks.

MICHAEL HUDSON Director of Finance

Report Author: David Anthony, Head of Pensions.

Unpublished documents relied upon in the production of this report:

NONE

# **APPENDIX**

Wiltshire	Pension Fund	l Risk Reg	ister		1	1-Jul-12													
							Curre	ent Ris	k R	ating				Targ	jet Risl	k Rai	ting		
Ref.	Risk	Risk Category	Cause	Impact	Risk Owner	Controls in place to manage the risk	Impact	Likelih ood	x	Level of risk	Further Actions necessary to manage the risk	Risk Action Owner	Date for completion of action	Impact	Likelih ood	x L	evel of risk	Date of Review	Direction of Travel
PEN001	Failure to process pension payments and lump sums on time	Service Delivery	Non-availability of ALTAIR pensions system, SAP payroll system, key staff, or error, omission, etc.		David Anthony	Maintenance and update of ALTAIR and SAP systems, sufficient staff cover arrangements, sufficient staff training and QA checking of work.	2	2	4	Low	Need to ensure ALTAIR calculations are more thoroughly tested, especially to ensure regulations changes are correctly processed.	Martin Summers		2	2	4	Low	11 July 2012	<b>→</b>
PEN002	Failure to collect and account for contributions from employers and employees on time	Finance	Non-availability of CRS/SAP systems, key staff, error, omission, failure of employers' financial systems, failure to communicate with employers effectively.	Adverse audit opinion for failure to collect contributions by 19th of month, potential delays to employers' FRS17 year-end accounting reports and to the Fund's own year-end accounts.	David Anthony	Robust maintenance and update of ALTAIR and SAP systems, sufficient staff cover arrangements, sufficient staff training and QA checking of work. We constantly work with employers to ensure they understand their responsibilities to pay by 19th of the month.	2	1	2	Low	New electronic forms rolled out to all employers to allow collation of membership and contributions detail by member to facilitate monthly reconciliations ahead of year end.	Catherine Dix		2	2	4	Low	11 July 2012	<b>→</b>
<b>#</b> 76	Insufficient funds to meet liabilities as they fall due	Service Delivery	Contributions from employees / employers too low, failure of investment strategy to deliver adequate returns, significant increases in longevity, etc.	Immediate cash injections would be required from the scheme employers. This shouldn't be an issue for the Wittshire Pension Fund short term although longer term (5-10 yrs) investment income may be used to meet payments.	David Anthony	Funding Strategy Statement, Investment Strategy, Triennial Valuations, membership of Club Vita, etc. Now the LGPS reforms have initially been announced and the proposed increase in members contribution rates is known the actuary will be asked to model the potential impact in cashflows.	4	1	4	Low	The "maturity" profile of cashflows could be brought forward if members choose to opt-out of the scheme (although the proposed 50:50 option may reduce this number) along with the reduction in public sector employees from the spending constraints. This will be modelled at a high level. Employers who experience a large number of outsourcings may also see maturing cashflow profiles.	David Anthony	Dec-12	4	1	4	Low	11 July 2012	>
PEN004	Inability to keep service going due to loss of main office, computer system or staff	Service Delivery	Fire, bomb, flood, etc.	Temporary loss of ability to provide service	David Anthony	Business Continuity Plan in place. The team will be locating to East Wing site from Old County Hall in August. This is being managed by Wiltshire Council's transformation team and assessments and a programme have been agreed to minimise the potential disruption.	4	1	4	Low	Business Continuity Plan has been refreshed in and approved by the CFO in Oct 2011. All the team now have laptops that would mean they can access ALTAIR remotely if required.	Andy Cunningha m		4	1	4	Low	11 July 2012	>
PEN005	Loss of funds through fraud or misappropriatio n	Fraud / Integrity	Fraud or misappropriation of funds by an employer, agent or contractor	Financial loss to the Fund	David Anthony	Internal and External Audit regularly test that appropriate controls are in place and working. Regulatory control reports from investment managers, custodian, etc, are also reviewed by audit. Due Diligence is carried out whenever a new manager is appointed. Reliance is also placed in Financial Services Authority registration.	4	1	4	Low	None	Catherine Dix		4	1	4	Low	11 July 2012	

							Current Risk Rating			ating				Targ	et Risl	k Rat	Rating		
Ref.	Risk	Risk Category	Cause	Impact	Risk Owner	Controls in place to manage the risk	Impact	Likelih ood	x	Level of risk	Further Actions necessary to manage the risk	Risk Action Owner	Date for completion of action	Impact	Likelih ood	x L	evel of risk	Date of Review	Direction of Travel
PEN006a	Significant rises in employer contributions for secure employers due to increases in liabilities	Economic	Scheme liabilities increase disproportionately as a result of increased longevity, falling bond yields, slack employer policies, etc.	Employer contribution rates become unacceptable, causing upward pressure on Council Tax and employers' costs.	David Anthony	Longevity and bond yields are really beyond the control of the Fund although some Funds have considered buying longevity insurance through the use of SWAPS. However, the Fund and each employer must have a Discretions Policy in place to help control discretionary costs (e.g early retirements, augmented service, etc).	2	3	6	Medium	Quarterly monitoring in liabilities movements is undertaken providing advance warning to employers. The Stabilisation Policy has limited increases for secure employer. Monitor cashflow profiles to review Fund's maturity. The current increase in Quantative Easing by the Government is forcing up the price of gilts leading to a worsening Funding Position that may mean a review of the Stabilisation Policy at the 2013 Valuation.	David Anthony / Andy Cunningha m	Mar-14	3	2	6 N	Medium	11 July 2012	>
Page 7	Significant rises in employer contributions for non-secure employers due to increases in liabilities		Scheme liabilities increase disproportionately as a result of increased longevity, falling bond yields, slack employer policies, etc.	Employer contribution rates become unacceptable, causing upward pressure on Council Tax and employers' costs.	David Anthony	Longevity and bond yields are really beyond the control of the Fund although some Funds have considered buying longevity insurance through the use of SWAPS. However, the Fund and each employer must have a Discretions Policy in place to help control discretionary costs (e.g early retirements, augmented service, etc).	2	3	6		Quarterly monitoring as described above. The rates for the 2010 Valuation have now been agreed and through the use of stepping in of contribution rate increases where requested the need for large increases was avoided for certain employers. Monitor cashflow profiles to review Fund's maturity. The current increase in Quantative Easing by the Government is forcing up the price of gilts leading to a worsening Funding Position that may mean a review of the Stabilisation Policy at the 2013 Valuation.	David Anthony / Andy Cunningha m	Mar-14	3	2	6 N	Medium	11 July 2012	>
PEN0P7a	Significant rises in employer contributions for secure employers due to poor/negative investment returns		Poor economic conditions, wrong investment strategy, poor selection of investment managers	Poor/negative investment returns, leading to increased employer contribution rates	David Anthony	Use of expert consultants in the selection of investment strategy and selection of investment managers, regular monitoring of investment managers (1/4ly), regular reviews of investment strategy (annually). There is a monthly review of the % of the Fund held in each mandate and strategy.	2	2	4	Low	Quarterly monitoring in investment movements is undertaken providing advance warning to employers. An investment strategy review is currently being undertaken by Mercers. The implementation of the Stabilisation Policy limits increases for secure employer.	Catherine Dix	Mar-12	3	2	6 1	Medium	11 July 2012	>
PEN007b	Significant rises in employer contributions for non-secure employers due to poor/negative investment returns		Poor economic conditions, wrong investment strategy, poor selection of investment managers	Poor/negative investment returns, leading to increased employer contribution rates	David Anthony	Use of expert consultants in the selection of investment strategy and selection of investment managers, regular monitoring of investment managers (1/4ly), regular reviews of investment strategy (annually). There is a monthly review of the % of the Fund held in each mandate and strategy.	2	2	4		Quarterly monitoring as described above. The review of employers long term financial stability and stepping in of contribution rate prevented affordability issues for the 2010 Valuation.	Catherine Dix		3	2	6 N	Medium	11 July 2012	>

							Curre	ent Ris	k R	ating				Targ	et Risl	< Rat	ting		
Ref. PEN008	Risk Failure to comply with	Risk Category Legal / Statutory	Cause Lack of technical expertise / staff	Impact Wrong pension payments made or	Risk Owner	Controls in place to manage the risk Sufficient staffing, training and regulatory updates. Competent	Impact	Likelih ood	x	Level of risk	Further Actions necessary to manage the risk Internal Audit report (March 2012) identified need for implementing	Risk Action Owner	Date for completion of action	Impact	Likelih ood	x L	evel of risk	Date of Review	Direction of Travel
	LGPS and other regulations	,	resources to research regulations, IT systems not kept up-to-date with legislation, etc	estimates given. Investment in disallowed investment wehicles or failure to comply with governance standards. Effect: Unhappy customers, tribunals, Ombudsman rulings, fines, adverse audit reports, etc	David Anthony	software provider and external consultants.	3	3	9	Medium	more regular reconciliations of systems. Pension Structure Team review is being implemented which will ensure staff with the relevant skills & knowledge are in post. A Technical & Compliance Manager has now been appointed to review process and training requirements for the team. A review of the LGPS 2014 reforms will also be required to ensure future compliance.	Martin Summers	Dec-12	1	2	2	Low	11 July 2012	<b>→</b>
PEN009	Failure to hold personal data securely	Legal / Statutory	Poor procedures for data transfer to partner organisations, poor security of system, poor data retention, disposal, backup and recovery policies and procedures.	Poor data, lost or compromised	David Anthony	Compliance with Wiltshire Council's Data Protection & IT Policies.	2	2	4	Low	It is intended to do a full data protection audit for the Fund. An imaging system will be implemented over the coming months to improve retention of documents.	Tim O'Connor	Sep-12	2	1	2	Low	11 July 2012	
<b>g</b> e 78	Failure to keep pension records up-to-date and accurate	Knowledge / Data / Info	Poor or non-existent notification to us by employers and members of new starters, changes, leavers, etc	Incorrect records held, leading to incorrect estimates being issues to members and incorrect pensions potentially being paid.	David Anthony	Operations Team set-up and constantly working to improve data quality, data validation checks carried out through external partners (e.g the Fund's actuaries and tracing agencies), proactive checks done through national fraud initiative.	2	4	8	Medium	Detailed reconciliations are being undertaken between WC payroll and the Fund's data.	Tim O'Connor	Jul-12	2	1	2	Low	11 July 2012	>
PEN011	Lack of expertise of Pension Fund Officers and Chief Finance Officer	Professional judgement & activities	professional development and continuous self	Bad decisions made may be made in relation to any of the areas on this register, but particularly in relation to investments.	David Anthony	Officers ensure that they are trained and up-to-date in the key areas through attendance at relevant courses and seminars, reading, discussions with consultants and peers, etc.	3	2	6	Medium	Officers training requirements are identified through appraisals, which includes the Knowledge & Skills Framework. The Pension team is currently undergoing a Structure Review to ensure there are adequate resources and knowledge at the right levels to maintain service levels and undertake the projects resulting from the upcoming changes.	David Anthony	Dec-11	2	1	2	Low	11 July 2012	>

							Curr	ent Ris	k R	ating				Targ	et Risl	k Ra	iting		
Ref.	Risk	Risk Category	Cause	Impact	Risk Owner	Controls in place to manage the risk	Impact	Likelih ood	x	Level of risk	Further Actions necessary to manage the risk	Risk Action Owner	Date for completion of action	Impact	Likelih ood	x L	Level of risk	Date of Review	Direction of Travel
PEN012	Over-reliance on key officers	Organisation Management / HR	The specialist nature of the work means that there are inevitably relatively experts in investments and the local authority pension regulations	If someone leaves or becomes ill, a big knowledge gap if less behind.	David Anthony	Key people in the Section are seeking to transfer specialist knowledge to colleagues. In the event of a knowledge gap, however, we can call on our external consultants and independent advisors for help in the short-term.	3	4	12	High	The Pension's Team restructure is being implemented to ensure the team consist of the right skills and knowledge levels. The process is 65% complete and its anticipated to finish within early August. A Pension Assistant has retired in July but the unfilled posts will be filled by agency staff in the interim.	David Anthony	Jul-11	2	1	2	Low	11 July 2012	>
PEN013	Failure to communicate properly with stakeholders		Lack of clear communications policy and action, particularly with employers and scheme members.	Scheme Members are not aware of the rights and privileges of being in the scheme and may make bad decisions as a result. Employers are not aware of the regulations, the procedures, etc, and so the data flow from them is poor and they may misadvise their employees.	David Anthony	The Fund has a dedicated Communications Manager and Employer Relationship Manager dedicated to these areas full-time, including keeping the website up-to-date, which is a key communications resource. The Fund also has a Communications Policy.	2	3	6	Medium	Now the proposed changes to the LGPS scheme are known updated information can be circulated to employers and members. The Fund will be formulating its strategy to inform members of the changes (which it has currently been doing) and where possible working with key stakeholders. Employers are also being reminded of their responsibilities for Autroenrolment.	Zoe Stannard & Andy Cunningha m	Jul-11	1	1	1	Low	11 July 2012	
⊉age 79	Failure to provide the service in accordance with sound equality principles	Organisation	Failure to recognise that different customers have different needs and sensitivities.	Some customers may not be able to access the service properly or may be offended and raise complaints. At worst case, this could result in a court case, etc.	David Anthony	The Fund has done an Equality Risk Assessment and has an Equality Implementation Plan in place	2	1	2	Low	None	David Anthony		2	1	2	Low	11 July 2012	
PEN015	Failure to collect payments from ceasing employers		When an employer no longer has any active members a cessation valuation is triggered and a payment is required if a funding deficit exists to meet future liabilities	Failure to collect cessation payments means the cost of funding future liabilities will fall against the Wiltshire Pension Fund	David Anthony	The Pension Fund Committee approved a Cessation Policy in February 2010 to provide an agreed framework for recovery of payments	2	2	4	Low	All new admitted bodies now require a guarantor to join the Fund. Work is on-going with ceased employers without a guarantor to ensure the costs are met.	Andrew Cunningha m		2	1	2	Low	11 July 2012	>
PEN016	Treasury Management	Finance	The Fund's treasury function is now segregated from Wiltshire Council. This includes the investment of surplus cash in money markets.	Exposure to counterparty risk with cash held with external deposit holders could impact of Funding level of the Fund	David Anthony	The Pension Fund approved an updated Treasury Management Strategy in Feb 2012 which follows the same criteria adopted by Wiltshire Council but limits individual investments with a single counterparty to £8m.	3	1	3	Low	The Council uses Sector's credit worthiness service using ratings from three rating agencies to provide a score. Surplus cash is transferred to the Custodian at month end ensuring cash balances are minimal.	Catherine Dix		3	1	3	Low	11 July 2012	>

							Curr	ent Ris	k R	ating				Targ	et Risl	Ratir	ıg		
Ref.	Risk	Risk Category	Cause	Impact	Risk Owner	Controls in place to manage the risk	Impact	Likelih ood	x	Level of risk	Further Actions necessary to manage the risk	Risk Action Owner	Date for completion of action	Impact	Likelih ood			ate of eview	Direction of Travel
PEN017	Lack of expertise on Pension Fund Committee	judgement & activities	training and continuous self assessment of skills gap to ensure knowledge levels are	register, but particularly in relation to	David Anthony	Members are given Induction Training when they join the Committee, as well as subsequent opportunities to attend courses/seminars and specialist training at Committee ahead of key decisions. There is a Members' Training Plan and Governance Policy. Help can be called on from our consultants and independent advisors too.	2	2	4	Low	The CIPFA Local Government Pension Fund Knowledge & Skills Framework require members of the committee to be regularly assessed to identify knowledge gaps and ensure training is provided to address these. Members have been assessed and a training plan set which is being implemented over the next two years.	David Anthony	Nov-12	2	1	2 L	$\Omega W$	1 July 2012	<b>→</b>

# Agenda Item 11

#### **WILTSHIRE COUNCIL**

# **WILTSHIRE PENSION FUND COMMITTEE**

25 JULY 2012

#### STATEMENT OF INVESTMENT PRINCIPLES

#### **Purpose of the Report**

 This report provides Members with an annually updated Statement of Investment Principles (SIP) for the Wiltshire Pension Fund. The Fund has recently undertaken a Strategic Review of its asset allocation and the SIP has been updated to reflect the changes agreed.

#### **Background**

2. The Local Government Pension Scheme (Management and Investment of Funds) (Amendment) Regulations 2009 require administering authorities to produce a Statement of Investment Principles. The SIP gives a comprehensive description of the thinking behind the way in which the investments of the Fund are managed.

## **The 2012 SIP**

- 3. The SIP for the Wiltshire Pension Fund has now been refined a number of times and this latest version is fully updated to take account of all the revisions to the Investment Strategy agreed to date.
- 4. The main change since the publication of the previous SIP is the impact of the recent strategic review of asset allocations which started in April 2011. The SIP reflects the changes agreed. Following the strategic review the Committee resolved:
  - to remove the 12.5% limit for new investment mandates and to set a limit of 20% for a single active manager and 30% for a passive manager;
  - o to implement a dynamic currency hedging programme;
  - o to make a strategic allocation of 10% to an Absolute Return Fund Mandate;
  - to make a strategic allocation of 5% to an infrastructure manager;
  - to make a strategic allocation of 5% to a global equities passive 'fundamental' index product;
  - o to hold a passive global equities allocation of 10% on a temporary basis;
- 5. The SIP also discusses the voluntary requirement of the Fund to produce a compliance statement with the Stewardship Code which was introduced in 2010. This outlines the how institutional investors disclose and discharge their stewardship responsibilities with reference to the assets it owns. The Fund published a statement in September 2011 and the published statement is attached in Supplement 2.
- 6. There is also a requirement to report the Fund's compliance in line with the 6 revised Myners principles. These 6 principles are a re-presentation of the 2002 ones with a stronger emphasis on training and development of Members and officers, the

involvement of and communication with stakeholders, performance management of the committee itself and of its advisors and a framework for measuring risk and the strength of the covenants of employers. Funds need to demonstrate compliance with these principles or explain the reasons why not.

7. The SIP has been updated to reflect the Fund's developments with its compliance to the 6 Myners principles since last year. The Fund is compliant with five out of the six principles, while there is an area that still requires development within principle 4. To be fully compliant the implementation of a formal assessment of its advisers to ensure the cost, quality and consistency of the advice is monitored is required.

#### Reasons for Proposals / Environmental Impact of the Proposals / Risk Assessment

8. This paper does not include new policy proposals. PEN011 and PEN017 on the Risk Register elsewhere on this agenda highlight the need to ensure that adequate training is in place for both Members and officers.

#### **Proposal**

9. The Committee is asked to approve the 2012 Statement of Investment Principles.

MICHAEL HUDSON Chief Finance Officer

Report Author: Catherine Dix, Fund Investment & Accounting Manager

Unpublished documents relied upon in the production of this report: None

# **WILTSHIRE PENSION FUND**

# **Statement of Investment Principles**

# **Introductory Comment**

The Local Government Pension Scheme (Management and Investment of Funds) (Amendment) Regulations 2009 requires administering authorities to produce Statements of Investment Principles (SIPs).

The SIP for the Wiltshire Pension Fund has now been refined a number of times and this latest version is fully updated to take account of the revisions to the Investment Strategy implemented to date. The SIP gives a comprehensive description of the thinking behind the way in which the investments of the Fund are managed.

The Government introduced a code in October 2001 based on the results of HM Treasury's review of institutional investment in the UK, carried out by Paul Myners. This code set out ten principles that were intended to improve the investment management of pension funds. These were updated in October 2008 and LGPS administering authorities are now required to prepare, publish and maintain statements of compliance against a set of six principles within the SIP.

Following the financial crisis one of the recommendations of the Walker review was that the Financial Reporting Council (FRC) should have responsibility for a new Stewardship Code, setting out best practice in respect of investor engagement. At the start of July 2010 the FRC published the Stewardship Code, whilst principally aimed at asset managers, other institutional investors - including pension funds - were encouraged to report under it. Wiltshire Pension Fund published the Fund's compliance statement in September 2011.

Michael Hudson Director of Finance July 2012

# **Background to the Wiltshire Pension Fund**

#### **Outline of Local Government Pension Scheme**

The Local Government Pension Scheme (LGPS) is available to all local authority employees and the staff of certain other public and associated bodies, apart from police and fire officers and teachers, who have their own specific schemes.

The LGPS is a funded defined benefit scheme. It is based on statutory provisions, issued by the central government department - Communities and Local Government. The rate of contributions paid by Scheme members and the calculation of benefits paid to them are contained in the statutory provisions. Employer bodies also contribute to the cost of the Scheme (see "Objectives of the Pension Fund").

## **Role of the Administering Authority**

The LGPS is administered by individual "administering authorities", these being prescribed in statute. Wiltshire Council is the administering authority for the County area of Wiltshire, including Swindon. It has delegated this function to the Wiltshire Pension Fund Committee (the Committee).

Administering authorities are responsible for the administration of a Pension Fund established on behalf of all employer bodies in their Scheme. The Funds are NOT separate legal entities from administering authorities and therefore are not covered by trust law. Nevertheless, the role of the administering authority is very similar to that of a trustee and members of the Committee therefore act in a quasi trustee role.

# **Objectives of the Pension Fund**

The Pension Fund is established to meet all future pension liabilities of Scheme members, whilst at the same time seeking to minimise the contributions that need to be paid in to the Fund by employer bodies. The level of employer contribution is assessed every three years through an actuarial valuation of the Fund.

This valuation establishes the solvency position of the Fund, that is, the extent to which the assets of the Fund are sufficient to meet the Fund's pension liabilities accrued to date. The objective is that the Fund should be at least 100% funded on an ongoing basis, taking account of any additional contributions paid by employer bodies to cover any past service deficit.

# **Liabilities of the Pension Fund**

A fund's potential liabilities increase with every employee admitted to the Scheme, although these liabilities do not come into payment until scheme members reach retirement. The ratio of contributors to pensioners therefore impacts on the cash position of a fund. This is referred to as the maturity position of the fund.

# **Objectives of Investment Policy**

The basic objective of LGPS pension fund investment is to minimise the level of contributions paid into the Fund by employer bodies to ensure its solvency. The

primary requirement of investment policy will therefore be to achieve a real return over the long term which is over and above both the rate of both wage and price inflation.

## **Funding Strategy Statement**

All Local Government Pension Scheme (LGPS) funds have to produce, consult on and publish a document called a "Funding Strategy Statement" (FSS). The purpose of the FSS has been defined as being:

- a) "To establish a clear and transparent fund-specific strategy which will identify how employers' pension liabilities are best met going forward;
- b) to support the regulatory framework to maintain as nearly constant employer contribution rates as possible; and
- c) to take a prudent longer-term view of funding those liabilities."

However, there will be conflicting objectives which need to be balanced and reconciled. For example, for most employers objective a) implies low contribution rates, because they would see pension liabilities being "best met" by gaining as much help as possible from the investment strategy over the long term, which would lead you towards an equity-biased investment strategy. By contrast, objectives b) and c) imply stability and prudence of employer contribution rates, which would lead you towards a bond biased investment strategy.

Therefore, the best that can be achieved is a sensible balance between these different objectives.

#### **Investment Powers**

These are set out in the Local Government Pension Scheme (Management and Investment of Funds) Regulations, which provide wide investment powers, subject to certain restrictions. They allow investment committees to increase their Fund's exposure to certain type of investments, but only where proper advice has been obtained.

#### **Responsibility for Decisions**

The Committee is responsible for overall investment policy and for the implementation of appropriate investment management arrangements. In carrying out this role, the Committee receives advice from independent external advisors and from the Director of Finance. It appoints external investment managers to implement investment policy, who are therefore responsible for day to day investment decisions.

The Committee believes these arrangements strike the right balance between their own overall responsibilities in acting in a quasi trustee role and having decisions taken with the most appropriate level of expertise available.

# **Policy on Investments**

## Types of Investments held

The Committee has freedom to operate within the Regulations. Its expectation, however, is that the majority of assets are invested in major stock markets, where the underlying investments can be easily traded if required.

The Fund therefore invests in quoted UK and overseas securities (equities, government and corporate fixed interest and index linked bonds), pooled funds managed by properly authorised organisations (property, equities, infrastructure, currency and long-short equity hedge funds) and sterling and overseas cash deposits. The Fund also hedges its overseas currency exposure (obtained from equities). It may also invest in futures and options, as well as limited investment in direct property.

The Committee places specific constraints on the use of futures and options, but there are no constraints on the selection of individual investments.

## **Balance between the Various Types of Investments**

An explanation of the relative amount to be invested in each type of investment is provided in the Section below on the strategic benchmark adopted by the Committee (see "Overall Investment Strategy"). In very broad terms, the result is that the Fund is to be invested 60% in equities, 15.5% in bonds, 13% in property, 5% in long-short equities, 5% in infrastructure and 1.5% in M&G Financing Fund. However, that does not mean that these percentages need to be rigidly maintained.

#### **Expected Returns on Investments**

The Committee recognises that the past is not a reliable guide to the future in respect of predicted returns on investment. In addition, it recognises that the range of expected returns is greater for some asset classes than others and that the prospect of higher returns is usually accompanied by higher levels of risk.

#### **Risk Control**

The Committee regards the major control of risk to be required at the strategic asset allocation level and this has been taken into account in setting its overall investment strategy.

Key themes were considered during the latest review including return generation, inflation protection, nimbleness and illiquidity/Cashflow management.

The Committee is less attracted to tight regional benchmarks that encourage managers to stay close to the benchmark for their own risk control reason, so the Fund's investments are increasingly moving towards unconstrained approaches, typically benchmarking against the World Index.

The Committee does not impose specific portfolio risk limits on its equity managers, as it believes the out performance target set for each manager provides sufficient guidance as to the level of risk that each manager should be taking.

#### **Realisation of Investments**

The Fund does not currently need to realise investments to meet its pension liabilities and it is projected that this will be the case for a number of years ahead.

# **Environmental, Social and Governance (ESG)**

The Council seeks to use its position as a shareholder to actively encourage good corporate governance practice in those companies in which it invests. It does this by contracting to the Pensions & Investment Research Consultants Limited (PIRC) who provides a global service for a standard voting policy and casting of votes along with the provision of company research and reporting tools.

It is also a member of the Local Authorities Pension Fund Forum (LAPFF), to enable it to act with other local authorities on corporate governance issues. The Forum currently has 54 member funds with assets of more than £100 billion.

The Council expects its investment managers to take account of social, environmental and ethical considerations in the selection, retention and realisation of investments as an integral part of the normal investment research and analysis process. This is insofar as these matters are regarded as impacting on the current and future valuations of individual investments. Taking account of such considerations is seen as forming part of the investment managers' normal fiduciary duty.

As such, the Council also believes it has a commitment to ensuring that companies in which it invests adopt a responsible attitude toward the environment, and adopt high ethical standards. Generally, such companies are expected to behave in a socially responsible manner by taking account of the interests of all stakeholders.

The Council seeks to achieve this objective by raising issues with companies in which it invests, to raise standards in a way that is consistent with long term shareholder value. Again, the Council primarily uses its membership of LAPFF to affect this policy.

The introduction of the Stewardship Code in July 2010 by the Financial Reporting Council strongly encouraged best practice in respect of investor engagement. The expectation is that institutional investors should publish a statement in respect of their adherence to the code. Compliance with the Code is currently on a voluntary basis. The Wiltshire Pension Fund published its statement of compliance to the code during 2011. All of our global equities managers currently comply fully with the code. The Fund's compliance statement can be found at the end of this document in Supplement 2.

# **Securities Lending**

The Council participates in a securities lending programme managed by its global custodian.

#### **Other Matters**

The Council will also underwrite, or sub-underwrite, new issues where the investment managers are prepared to hold the relevant shares.

A Commission Recapture programme was introduced in 2003-04, where an element of the commission that is paid to brokers on stock market transactions is recovered.

# **Current Investment Strategy**

## **Solvency Position of the Wiltshire Pension Fund**

The results of the actuarial valuation of the Fund as at 31 March 2010 showed that Fund liabilities totalled £1,563 million, whilst assets stood at £1,167 million. The Fund therefore had a deficit of assets of £396 million, or expressed another way, had a solvency level of 75%. This compared with a solvency position at 31 March 2007 of 85%. This decrease of 10% places Wiltshire Pension Fund broadly in line with the average LGPS scheme.

# **Funding Policy**

The objectives of the Wiltshire Fund's funding policy, as expressed in its Funding Strategy Statement, include the following:

- to achieve a funding level of 100%, both at the whole Fund level and for the share attributable to individual employers, within a timescale that is prudent and affordable;
- to ensure that sufficient liquid funds are available to meet all benefits as they fall due for payment;
- not to restrain unnecessarily the investment strategy of the Fund so that the Administering Authority can seek to maximise investment returns (and hence minimise the cost of the benefits) for an appropriate level of risk;
- to help employers recognise and manage pension liabilities as they accrue;
- to maximise the degree of stability in the level of each employer's contributions to the extent that the Administering Authority (in consultation with the actuary) is able to do so in a prudent and justifiable way;
- to use reasonable measures to reduce the risk to other employers and ultimately to the Council Tax payer from an employer defaulting on its pension obligations; and

 to address the different characteristics of the disparate employers or groups of employers to the extent that this is practical and cost-effective.

## **Fulfilment of Funding Strategy through Investment Strategy**

The Fund has a very strong employer covenant, being funded substantially by taxraising local authorities. Therefore, the Committee can adopt a long-term view, without concern about the ability of its sponsors to meet their liabilities.

Although the Fund is maturing slowly, cash flow is very strong and is thought unlikely to be a problem for a number of years and so there is no need to plan for the forced selling of investments to meet pension liabilities. This also lends itself to a long-term view. However, this position will be monitored in regards to the Governments announcements on changes to the LGPS scheme and its subsequent impact on scheme members opting. The on-going restructuring of public bodies may also lead to a declining active membership as staffing levels are reduced.

As the Fund has a deficit of assets against liabilities, the Committee wishes to achieve the maximum assistance from investments in reducing this shortfall. This would suggest a higher risk strategy in an attempt to generate returns, but this is moderated by the realisation that such a strategy can also lose significant amounts of money in the short-medium term.

It is ultimately the local tax-payer who feels the result of unstable employer rates, either through the Council Tax or through service levels. Therefore, another very important consideration is the need for relative stability of investment returns, given that employee rates are fixed by statute and the tools available in the actuarial valuation process for smoothing of returns are limited. This can be achieved by investments that are inherently more stable, such as bonds. However, it is also aided by diversification (so that the ups and downs on particular investments do not arise together), and by seeking returns from both markets ("beta") and investment managers ("alpha") whose returns are skill based and relatively independent of the market

Consequently, the Committee has set an overall investment goal that reflects these four factors.

#### **Investment Goal**

The Wiltshire Pension Fund's investment objective is to achieve a relatively stable "real" return above the rate of inflation over the long term, in such a way as to minimise and stabilise the level of contributions required to be paid into the Fund by employer bodies in respect of both past and future service liabilities.

#### **Investment Strategy**

The Wiltshire Fund Pension Committee has put in place a strategy to achieve this goal through use of the following elements:

A relatively large allocation to equity investment to achieve higher returns.

- Allocations to more diversified and less correlated asset classes such as bonds, property, infrastructure, hedge funds and an absolute return fund to achieve stabilisation.
- The achievement of some "alpha" (manager) returns independently of "beta" (market) returns, through currency, high alpha equity and hedge fund strategies.

In terms of equity investment, there is significant concentration in the UK market and many of the larger companies in the UK Index derive a high proportion of their earnings overseas, so the extent to which they should be regarded as UK companies is questionable. As a consequence, the Fund's proportion invested in UK equities has gradually been reduced to approximately 31% of total equity holdings, with a corresponding increase in the proportion invested in overseas/global equities, which now stands at 69%.

In the summer of 2011 a review of the current investment arrangements was commenced in light of investment managers' performance. The strategic asset allocation of the Fund changed a little as a result however a number of new manager searches followed from the review. The Committee resolved:

- an aspiration to move the Fund's equities split to 30% UK/70% overseas as opportunities arise from changes in the equities mandates;
- o to remove the 12.5% limit for new investment mandates and to set a limit of 20% for a single active manager and 30% for a passive manager;
- o to implement a dynamic currency hedging programme;
- to make a strategic allocation of 10% to an Absolute Return Fund Mandate;
- o to make a strategic allocation of 5% to an infrastructure manager;
- to make a strategic allocation of 5% to a global equities passive 'fundamental' index product;
- to hold a passive global equities allocation of 10% on a temporary basis;

These changes have been funded by the termination of both Capital International mandates (Global equities 14%, Absolute Income Grower 10%), by reducing the Legal & General UK passive mandate by 3% to 12.5%, by removing the 2% strategic allocation for active currency, by reducing the strategic allocation for the M&G Financing fund by 0.5% to reflect the relative lower value of the investment against the total Fund and by reducing other global equities by 0.5%.

The resulting asset allocation is shown below:

ASSET ALLOCATION FROM JUNE 2012	
Equities:	
Long-only:	
UK <sup>*</sup>	12.5%
Overseas (Global)**	37.5%
Absolute Return (Lower volatility)	<u>10.0%</u>
	60.0%
Bonds	15.5%
Property	13.0%
Alternatives:	
Long / Short Equity	5.0%
Infrastructure	5.0%
M&G Financing Fund	<u>1.5%</u>
	11.5%
TOTAL	100.0%

 $<sup>^{\</sup>star}$  (sits at approximately 15.5% if including the UK element of the global mandates)  $^{\star\star}$  (includes active, passive and fundamental indexation)

# **Investment Management Mandates**

The table below shows the manager and mandate line-up with effect from June 2012:

MANAGER/MANDATE ALLOCATION	
Baillie Gifford	
Global Equities	15.0%
Legal & General	
Passive UK Equities	12.5%
Passive Global Equities	10.0%
Fundamental Equities	5.0%
Passive Index-Linked Bonds (UK)	5.0%
Barings	
Absolute Return Fund	10.0%
Western Asset Management	
Corporate Bonds (UK & Overseas)	10.5%
CBRE Global Multi Manager	
Property Fund of Funds (UK & Europe)	13.0%
Edinburgh Partners	
Global Equities	7.5%
Fauchier Partners	
Equity Long-Short Fund of Funds (Global)	5.0%
Partners Group	
Infrastructure	5.0%
M&G Investment Management	
UK Companies Financing Fund	1.5%
TOTAL	100.0%

# **Timeframe for Investment Managers' Targets**

Three year targets are generally preferred because of the need to see clear evidence of added value as soon as possible. The Committee recognises, however, that three year periods may not be appropriate for particular managers' styles, or for specific asset classes. Five year rolling periods, rather than three year periods, are therefore adopted where appropriate.

# **Review and Policy**

The Committee formally monitors the investment performance of the managers against their individual performance targets and meets them on an annual basis, although it does receive quarterly performance and asset allocation figures based on reports provided by the Council's global custodian, BNY Mellon.

An annual check is made on how the overall strategic benchmark of the Fund is performing, relative to other funds, and in relation to the financial assumptions contained in the previous actuarial valuation.

The Committee also formally reviews its investment strategy once a year although given the scale of the recent changes time will need to be given to allow the new arrangements to work. The next formal review will take place following the 2013 triennial valuation.

# **Other Matters**

#### **Fee Structures**

The Committee generally expects to have an ad-valorem fee scale applied in respect of the investment management services it receives. This is generally accepted practice and is easily understood. A performance related fee basis is sometimes set, however, if it is believed to be in the overall financial interests of the Fund. For investment advisory services, a fee is charged by the hour.

# **Compliance with Government (Myners) Investment Principles**

In response to the Treasury report *Updating the Myners Principles: A Response to Consultation* (October 2008), LGPS administering authorities will be required to prepare, publish and maintain statements of compliance against a set of six principles for pension fund investment, scheme governance, disclosure and consultation. These principles have been adopted by CLG (the central government department with responsibility for oversight of the LGPS) and replace the ten Myners principles published in 2001.

The Fund is required to report its approach to meeting the principles on a 'comply or explain' basis. The principles will apply to all pension committee members (elected and other appointments) and officers.

The Committee believes that these principles are complied with in broad terms and as set out in the following supplement.

# **Supplement 1**

# The Myners Principles Compliance with Investment Principles for Defined Benefit Schemes

- 1. Effective decision-making
- Decisions are taken by persons or organisations with the skills, knowledge, advice and resources necessary to make them effectively and monitor their implementation; and
- Those persons or organisations have sufficient expertise to be able to evaluate and challenge the advice they receive, and manage conflicts of interest.

The Wiltshire Pension Fund is fully compliant with this principle. The Governance Compliance Statement outlines the organisation and operation of the Committee and shows compliance with the nine governance principles as set out in CLG's Local Government Pension Scheme Governance Compliance Statements Statutory Guidance.

The Fund also has a Business Plan outlining the purpose, scope, goals and business objectives along with an action plan and key target dates. The Fund's Business Plan was updated and approved by the Pension Fund Committee in July 2011. This outlines the major milestones for the three years between 2011-2014. This enables the Committee to plan, anticipate and to resource key actions over this period which inform the Pension Fund's annual budget. The budget and Business Plan processes involve a continuous reappraisal of the adequacy of the Committee's resources.

A necessary element to ensure full compliance is the ability to demonstrate that both Committee Members and officers have sufficient expertise and knowledge to carry out their roles and duties.

The Committee does have a clear commitment to training. All Committee Members are given induction training and are supplied with a Members' handbook outlining their responsibilities, how the Fund is governed and its operations. A self assessment audit was undertaken of Members during July/August 2010, this identified areas for further development. As a result a Members training plan was also adopted by the Committee in December 2010 which covers the period 2011-2012 to ensure Members have knowledge of background issues to enable them to make informed decisions.

Training is delivered through the use of officers, external speakers, and tailored training events. Members are also encouraged to attend external seminars and conferences. All Members have full access to all training opportunities and are allowed to claim reasonable expenses.

The Committee has adopted the CIPFA Knowledge and Skills Framework (KSF). This specifically focuses on the roles of the Chairman, Vice Chairman, Members of

the Committee, Chief Finance Officer, Head of Pensions, Pension Fund Accountant and Investment officers.

Although the KSF is currently a voluntary code amended regulations are expected to require the Annual Report to include a statement of the actions undertaken and progress made in addressing any skills gap.

# 2. Clear objectives

An overall investment objective should be set out for the Fund that takes
account of the scheme's liabilities, the potential impact on the local tax
payers, the strength of the covenant for non-local authority employers, and
the attitude to risk of both the administering authority and the scheme
employers, and these should be clearly communicated to advisors and
investment managers.

The Wiltshire Pension Fund is fully compliant with this principle. The Triennial Valuation 2010 report, Funding Statement Strategy, and Statement of Investment Principles explain in detail the objectives of the Fund.

#### 3. Risk and Liabilities

- In setting and reviewing their investment strategy, administering authorities should take account of the form and structure of liabilities.
- These include the implications for local tax payers, the strength of the covenant for participating employers, the risk of their default and longevity risk.

The Wiltshire Pension Fund is fully compliant with the principle. The Funding Statement Strategy, Admissions Policy, and Cessation Policy all consider these issues.

A framework exists to monitor the risks for all areas of the Pension Fund including administration, operations, investments, accounting and governance. The register is based on the Council's standard "4x4" approach. The cause and impact of each risk are highlighted and assessed based on its impact and likelihood. This is measured against the target risk. The current risk controls to mitigate these risks are also highlighted. The Committee receive this specific Pension Fund Risk Register on a quarterly basis with an update of any changes since the last report for comment and approval.

The Committee also receive reports in relation to internal controls from both internal and external auditors. The Fund also participates in the Club Vita longevity project which provides specific longevity analysis.

#### 4. Performance Assessment

- Arrangements should be in place for the formal measurement of performance of the investments, investment managers and advisors.
- Administering authorities should also periodically make a formal assessment of their own effectiveness as a decision-making body and report on this to scheme members

The Wiltshire Pension Fund is fully compliant with this principle with reference to measuring performance of investments and investment managers, however the Fund is partially compliance in respect of measuring the performance of advisors and the Funds Committee's effectiveness.

The Fund currently undertakes an assessment of its advisors on a more qualitative basis and market tests them when contracts are due for renewal. A more formal arrangement for assessments could be developed for advisors to measure cost, quality and consistency of advice received.

The Committee believes that its effectiveness can ultimately be measured by the level of success achieved in minimising and stabilising the level of contributions paid into the Fund by employing bodies to ensure its solvency. Work remains on-going to achieve this aim while the Governance Compliance Statement in conjunction with the continued adoption of CIPFA's Knowledge and Skills framework standards will ensure the continue effectiveness of the Committee.

An Administration Strategy was adopted by this Committee in November 2009 that outlines the administrative service standards expected from by both the Wiltshire Pension Fund and employers. This ensures the efficient administration of the scheme and updates are provided to Committee on its progress.

#### 5. Responsible Ownership

# Administering authorities should:

- Adopt, or ensure their investment managers adopt, the Institutional Shareholders' Committee Statement of Principles on the responsibilities of shareholders and agents
- Include a statement of their policy on responsible ownership in the statement of investment principles
- Report periodically to scheme members on the discharge of such responsibilities

The Wiltshire Pension Fund is fully compliant with this principle. It outsources its voting responsibilities to PIRC on a global basis. PIRC's voting guidelines are based on their experience with Corporate Governance issues and take account of environmental, social and governance factors. They link their underlying principles to the Combined Code published by the Financial Reporting Council in 2003 and

Revised Corporate Governance Code in 2009 although their view on best practice tends to go beyond the existing legal and regulatory requirements.

PIRC report quarterly on its voting activity and these reports are available to Committee Members through the website. PIRC also present annually to the Committee which assists Members to play a more active role in the Fund's voting activities.

The Fund undertakes its engagement activities through its membership of the Local Authority Pension Fund Forum. Further details are contained within the SIP which is available to all stakeholders. The Fund has also produced a compliance statement in respect of the Stewardship Code.

# 6. Transparency and reporting

# Administering authorities should:

- Act in a transparent manner, communicating with stakeholders on issues relating to their management of investments, its governance and risks, including performance against stated objectives
- Provide regular communication to scheme members in the form they consider most appropriate.

The Wiltshire Pension Fund is fully compliant with this principle. It produces the following documents which are approved by the Committee and communicated to the appropriate stakeholders to fulfil requirement on transparency:

- Governance Compliance Statement
- Pension Fund Annual Report
- Funding Strategy Statement
- Communications Policy
- Statement of Investment Principles

These are all available on the Fund's website, so any stakeholder or other interested party has access to this information.

The Communications Policy outlines the different channels and frequency of communications while also indentifying the different stakeholders.

# **Supplement 2**

# **UK Stewardship Code – Wiltshire Pension Fund Response**

Principle 1 – Institutional investors should publicly disclose their policy on how they will discharge their stewardship responsibilities.

Wiltshire Pension Fund takes its responsibilities as a shareholder seriously. Various policy documents are produced which identify how we meet our Stewardship responsibilities including our Statement of Investment Principles and Governance Compliance Statement.

In practice the Fund's policy is to apply the Code both through its arrangements with asset managers and through membership of the Local Authority Pension Fund Forum (LAPFF). Investment Management take account of social, environmental and ethical considerations when making investment decisions. The objective of LAPFF is to promote the investment interest of local authority pension funds, and to maximise their influence as shareholders whilst promoting social responsibility and corporate governance at the companies in which they invest. Formed in 1990, the forum brings together a diverse range of local authority pension funds with combined assets of over £100 billion. We also have amended our Statement of Investment Principles in recognition of the Stewardship Code.

The Fund seeks to use its position as a shareholder to actively encourage good corporate governance practice in those companies in which it invests. It does this by contracting to the Pensions & Investment Research Consultants Limited (PIRC) who provides a global service for a standard voting policy and casting of votes along with the provision of company research and reporting tools.

# Principle 2 – Institutional investors should have a robust policy on managing conflicts of interest in relation to stewardship and this policy should be publicly disclosed.

Wiltshire Pension Fund encourages all its fund managers to have effective policies in place to address potential conflicts of interests. The need to avoid conflicts of interest is also highlighted in our investment manager mandates and contracts with external parties.

All equity managers are instructed to vote in line with PIRC recommendations. Should a conflict arise the investment manager would notify the Fund and the ultimate decision would be made by officers in consultation with the Chairman of the Pension Committee.

In respect of conflicts of interests within the Fund, Committee members are required to make declarations of interest at the start of all meetings. A public register of interest is also maintained for all Councillors.

# Principle 3 – Institutional investors should monitor their investee companies.

Day-to-day responsibility for managing our equity holdings is delegated to our appointed fund managers, and the Fund expects them to monitor companies, intervene where necessary, and report back regularly on engagement activities.

Reports from our fund managers detailing voting and engagement activities are available for the Pensions Committee on a quarterly basis.

Wiltshire Pension Fund contracts with PIRC who provides a global service for standard voting policy and casting of votes along with the provision of company research and reporting tools. All equity managers within the Fund follow the recommendations proposed by PIRC in respect of voting at Annual General Meetings (AGM's) and Emergency General Meetings (EGM's). In addition the Fund receives an 'Alerts' service from Local Authority Pension Fund Forum which highlights corporate governance issues of concern at investee companies.

# Principle 4 – Institutional investors should establish clear guidelines on when and how they will escalate their activities as a method of protecting and enhancing shareholder value.

As highlighted above, responsibility for day to day interaction with companies is delegated to the fund managers, including the escalation of engagement. Their guidelines for such activities are anticipated to be disclosed in their own statement of adherence to the Stewardship Code.

Occasionally, the Fund may choose to escalate activity, principally through engagement activity through the Local Authority Pension Fund Forum. When this occurs the Chairman of the Pension Committee in communication the Vice Chairman, Chief Finance Officer and Head of Pensions will decide whether to participate in the proposed activity.

# Principle 5 – Institutional investors should be willing to act collectively with other investors where appropriate.

Wiltshire Pension Fund seeks to work collaboratively with other institutional shareholders in order to maximise the influence that it can have on individual companies. The Fund seeks to achieve this through membership of the Local Authority Pension Fund Forum, which engages with companies over environmental, social and governance issues on behalf of its members.

# Principle 6 – Institutional investors should have a clear policy on voting and disclosure of voting activities.

Wiltshire Pension Fund contracts with PIRC who provides a global service for a standard voting policy and casting of votes. The Wiltshire Pension Fund committee have reviewed and agreed to adopt the voting guidelines of PIRC. These voting guidelines are regularly updated and publicly available on their website. PIRC provide a proxy voting service for all our global equity managers.

# Principle 7 – Institutional investors should report periodically on their stewardship and voting activities.

Wiltshire Pension Fund annually reviews and updates it's Statement of Investment Principles, which sets out the Fund's approach to responsible investing. The activity undertaken by the Local Authority Pension Fund Forum is regularly made available to Committee.

Wiltshire Pension Fund September 2011

#### WILTSHIRE COUNCIL

#### WILTSHIRE PENSION FUND COMMITTEE

25 July 2012

#### LOCAL GOVERMENT PENSION SCHEME REFORMS UPDATE

#### **Purpose of the Report**

1. This report updates Members of the latest developments on the proposed reforms to the Local Government Pension Scheme (LGPS) following negotiations and the subsequent announcement by the Local Government Employers (LGE) and the Unions, supported by the Government on 31 May 2012.

#### **Background**

- The New LGPS 2014 project was set up in December 2011 following acceptance by the Government of a set of principles for scheme reform submitted by the LGE. This was to incorporate the recommendations of the Hutton Review and required Government cost savings.
- 3. The first phase was to agree the "big ticket" items as outlined in this most recent announcement with the finer detail of the scheme being agreed later in the year. Unions will consult their members over the proposals and the LGE will consult employers. Government has confirmed that a favourable outcome of the consultations will enable them to move directly to a statutory consultation later in the autumn.
- 4. The timeline requires the reformed scheme to be agreed and regulations put into statute prior to 31 March 2013 so the revised basis can be used within the 2013 triennial valuation process in order to achieve the required cost savings.

#### **Key Considerations for the Committee**

#### **Proposals**

- 5. These changes will apply from April 2014 but all pensions in payment or built up before this date will be protected. Members that are in receipt of a pension or have left with deferred benefits will not be affected, all members currently contributing will have all pre 2014 benefits accrued protected.
- 6. The main provisions proposed for the LGPS 2014 scheme are:
  - a) Career Average Revalued Earnings (CARE) scheme using CPI as the revaluation factor (uplift) the current is a Final Salary scheme.
  - b) An accrual rate of 1/49<sup>th</sup> the current is a 1/60<sup>th</sup> scheme
  - c) There would no longer be a Normal Retirement Age (NRA) that covers all scheme members. Instead each individual member's retirement date would be the same as their State Pension Age (SPA) the current scheme has a NRA of 65
  - d) Average member contributions would remain the same at 6.5% but the rate would be determined on actual pay the current scheme determines part-time contribution

- rates on full time equivalent pay. Although there would be no change to average contributions, the lower paid will pay the same or less and the higher paid will pay higher contributions on a more progressive scale after tax relief
- e) Members that have, or are, considering opting out of the scheme can elect to pay half contributions for half the pension while still retaining full value of other benefits. This will be known as the 50/50 option. Members can opt back into the main scheme at any time and this option will be seen as a short term solution where members will be opted back into the scheme under the new auto-enrolment provisions.
- f) For current scheme members benefits accrued prior to April 2014 will be protected including any outstanding 'Rule of 85' protection. Protected pre 2014 service will continue to be based on Final Salary and the current NRA.
- g) Where scheme members are outsourced they will be able to elect to stay in the scheme on first and subsequent transfers currently this is at the discretion of the employer.
- 7. All other benefits remain as in the current scheme, namely death in service grant, spouses' pensions and ill health provision.
- 8. The Appendix shows at a quick glance the changes between the current and proposed scheme.

#### What does this mean for members?

9. The original Government's Reference Scheme design, which was the starting point for negotiations, had already highlighted the move from Final Salary to CARE; retirement age linked to SPA, and protections for those within 10 years of retirement so this was no surprise. However, the accrual rate change and 50:50 option was unexpected.

#### **Benefits**

- 10. The higher accrual rate (1/49th) combined with a lower expected revaluation based on CPI is a significant change from (1/60th). The claim is that the new basis is the equivalent of the old 1/60<sup>th</sup> Final Salary benefits.
- 11. This change will impact different members in different ways. A high accrual rate is generally better for those close to retirement and for those with short service at the expense of younger members who will have a full career membership of the LGPS.
- 12. The following examples (courtesy of Hyman Robertson) compare projected LGPS 2014 scheme pensions at SPA with those from the existing LGPS 2008 scheme (if it had continued). The figures assume accrual from 1 April 2014 and ignore protections and pension accrued prior to this. In the example, pensionable pay is £20,000 at 1 April 2014 and all pensions are in today's money.
- 13. An employee with a full working lifetime in the LGPS 2014 scheme would receive a significantly reduced pension compared to the current LGPS scheme. Despite the higher accrual rate in the LGPS 2014 scheme this is offset by a lower revaluation over the long term.
- 14. However, an employee closer to retirement in the LGPS 2014 scheme will benefit more from the higher accrual rate despite the lower level of revaluation. There is a tipping point

for members aged mid to late-forties where the benefits from the two schemes are broadly equivalent.

Case study	LGPS 2008	LGPS 2014		
Employee	£15,900	£11,300		
currently age 25,		(71% of LGPS		
retirement age of		2008)		
68				
Employee	£7,700	£7,100		
currently age 45,		(92% of LGPS		
retirement age of		2008)		
67				
Employee	£2,300	£2,600		
currently age 58,		(113% of LGPS)		
retirement age of		2008)		
65				

These figures are based on HMT/GAD assumptions of 4.25% per annum salary escalation and 2% per annum CPI increases. For comparison purposes pensions in the LGPS 2008 scheme are assumed to be payable from SPA and allow for an uplift per day of 0.014% simple.

#### 50/50 scheme

- 15. Another significant proposal is the 50/50 option that allows employees to elect to pay 50% of their normal contribution rate in return for 50% pension accrual although most other benefits would remain as they currently are.
- 16. The 50/50 scheme may be attractive to a wide range of scheme members, such as:-
  - Scheme members who may be experiencing short term financial difficulties and who might otherwise have been tempted to opt-out of the scheme instead.
  - Higher earners wishing to avoid the possible tax charges associated with the annual and lifetime allowances, but who wish to retain ancillary benefits such as survivor and death benefits.
  - The lower paid, who might otherwise have considered opting-out of the scheme where accrual in the full scheme would have a detrimental impact on existing State benefit provision.
- 17. This option is meant to be a short-term alternative to opting out of the scheme but not envisaged to be undertaken on a long term basis (although the detail of how this would work is not yet known). Members who do opt out of the scheme altogether will be automatically enrolled back into the main scheme every three years anyway.

#### **Contributions**

- 18. The new contribution scale has been designed to be more progressive after allowing for tax relief. It aims to meet the Government's objectives of protecting the lower paid and limiting increases to all but the higher earners.
- 19. The proposed employee contribution rate structure is as follows:

Pensionable pay	Gross contribution rate	Net contribution rate	
Up to £13,500	5.5%	4.4%	
£13,501 - £21,000	5.8%	4.64%	
£21,001 - £34,000	6.5%	5.2%	
£34,001 - £43,000	6.8%	5.44%	
£43,001 - £60,000	8.5%	5.1%	
£60,001 - £85,000	9.9%	5.94%	
£85,001 - £100,000	10.5%	6.3%	
£100,001 - £150,000	11.4%	6.84%	
More than £150,000	12.5%	6.88%	

- 20. Many part time employees will be paying a lower percentage of pensionable pay than would be the case under the previous structure, given that the bandings will be assessed against actual pay and not full time equivalent.
- 21. A significant number of employees will see little or no increase in their contribution rate and some will see an effective reduction. The announcement states that the average member contribution to LGPS 2014 will remain at 6.5% gross yield. However, the increases for the higher paid are greater e.g. the rate for someone earning £80,000 increases from 7.2% to 9.9% and the new net contribution rate in this case will now be around 5.9% after higher rate tax relief. This compares to a contribution rate of 4.6% after basic rate tax relief for someone earning £20,000.
- 22. Pensionable pay will now include elements such as non-contractual overtime, which are currently treated as non-pensionable. This also adds additional administration issues for employers and administrators as in addition to redefining the pensionable pay elements within payroll/HR systems it will still be necessary to record pensionable pay in accordance with the current LGPS in order to calculate benefits from membership accrued to 31 March 2014.
- 23. The implementation of the 50/50 schemes will also provide additional challenges for systems in addition to employers' additional requirements for the recording pay for autoenrolment.

#### **Member communication**

- 24. There is generally a lack of awareness and understanding of existing pension arrangements before the 2014 scheme is even implemented. Clear communication will be vital especially as many members could end up with different tranches of benefits (pre-2008, post-2008 and post-2014).
- 25. Plans will need to be implemented on how to communicate to members. This will be achieved through the following:-
  - annual benefit statements;
  - presentations / pension clinics / roadshows;
  - the fund website:
  - online modellers

#### What does it mean for employers and taxpayers?

- 26. The announcement states the new scheme is based on a notional employer future service contribution rate of 13% of pay (the "cost ceiling" of 19.5% less employee contributions of 6.5%), which is an increase on the original figure of 10.9% suggested at the start of negotiations.
- 27. The cost ceiling should only be used for benchmarking alternative scheme designs. Although linking retirement age to SPA will help control future costs, the expected savings for employers at the moment are modest. Initial calculations indicate a saving in the region of 1.5% 2% of pay but any savings for individual funds could vary significantly depending circumstances.
- 28. As accrued rights prior to April 2014 are protected, existing deficits are unchanged by the reforms and will still need to be repaired. Any potential saving from the future cost of post-2014 benefits are likely to be offset by upwards pressure on employer contributions due to current low interest rates and bigger deficits compared to the 2010 valuations. Therefore, total employer contributions (including those to repair existing deficits) are unlikely to fall at the 2013 actuarial valuations despite the proposed benefit changes.
- 29. The benefit for employers is that contribution increases will be less than would otherwise have been the case. However, there has been a great deal of negotiations to reach this point and the outcome is still to be concluded.

#### What does it mean for Administering Authorities?

- 30. The timescale for implementing is very tight and requires co-operation by employers and unions to ensure this timescale can be met. The Wiltshire Pension Fund is implementing its restructure agreed in December 2011 and resources will be monitored to ensure capacity exists to address the issues which include:-
  - Developing or updating communications plans to both employers and employees
  - Considering what changes may be required to systems and processes in light of the new scheme design
  - Understanding and implementing changes to governance arrangements (once they have been published)
  - Identifying changes to year end processes and other accounting issues.

#### Other observations

- 31. One other interesting observation is that under the 2014 scheme outsourcing employees will be able to decide if they wish to remain in the LGPS. This is different to the current situation where the employer is able to provide a "broadly comparable" scheme instead of becoming an admitted employer within the Fund.
- 32. The detail of how this would work in practice is still to be published as it suggests a potential conflict between the administrating authority's ability to decide whether an employer can join the Fund and the employee's rights.

#### What will happen next?

- 33. These proposals have to be communicated to employers and scheme members. The various local authority unions will ballot their members on what has been proposed and the LGE to consult LGPS employers (responses due by 27<sup>th</sup> July 2012).
- 34. Assuming the proposals are accepted, the next stage will be a statutory consultation later this year to allow the necessary regulations to be in place for the next actuarial valuations in 2013.

#### **Conclusions**

- 35. Overall the new scheme has a number of features that are good for members and for taxpayers. The positives include:
  - protection of accrued rights;
  - career average benefits which are fairer and better suited to the lower paid and those with broken careers, often women;
  - the link between retirement age and State Pension Age since this will provide the scheme with greater protection from increased cost as longevity continues to improve; and
  - measures to help keep people in the scheme who might otherwise have left.
- 36. There are concerns that some features of the new scheme will create greater complexity for the Fund and its employers and the task of implementation should not be underestimated.
- 37. Although it is likely the cost of benefits will fall in the long term compared to the current scheme, the extent of savings may be modest (around 1.5% 2% on average employer contribution rates). The reforms reduce future benefit costs but leave existing deficits unchanged. The increase in deficits since the last valuation will wipe out any savings from the reforms and any employers hoping for a reduction in contributions at the next valuation are likely to be disappointed.
- 38. A concern that may not be alleviated until the proposed cost management system and governance arrangements are known (due to be issued later in the year) is how costs can be controlled over the longer term (it will be only 6 years since the 2008 changes when the new scheme is implemented). Here "cap & collar" arrangements will be implemented to limit increases in employer costs and share the burden with scheme members. As stakeholders will have to go through significant pain to implement these changes it's hoped this will deliver a more long term sustainable scheme and not require further savings to be found in the near future.

# **Risks Assessment**

39. The proposed reforms will potentially impact on risk *PEN003: Insufficient funds to meet liabilities as they arise* in terms of the impact of the future accruals from 2014 while systems and administration processes will have to be reviewed to mitigate the risk *PEN008: Failure to comply with LGPS & other regulations* both highlighted on the Risk Register elsewhere on this agenda.

#### **Financial Implications**

40. The financial implications of these proposed reforms are considered in the main body of this report.

# **Proposals**

41. Members are asked to note the proposed changes to the LGPS reforms.

MICHAEL HUDSON Director of Finance

Report Author: David Anthony, Head of Pensions

Unpublished documents relied upon in the production of this report:

Hymans Robertson – Proposed LGPS 2014 benefit design announced June 2012

# **APPENDIX**

	LGPS 2014		LGPS 2008			
Basis of Pension	Career Average R Earnings (CA	Final Salary (FS)				
Accrual Rate	1/49th		1/60 <sup>th</sup>			
Revaluation Rate	Consumer Price Index (CPI)		Based on final salary			
Pensionable Pay	Pay including non-contractual overtime and additional hours for part time staff		Pay excluding non-contractual overtime and non-pensionable additional hours			
Employee	From To Up to £13,500	Gross Rate 5.5%	From	То	Gross Rate	
Contribution Rate – Average 6.5% in both	£13,501 £21,000 £21,001 £34,000 £34,001 £43,000	5.8% 6.5% 6.8%	Up to £ £13,501 £15,801	£15,800 £20,400	5.5% 5.8% 5.9%	
LGPS 2008 and LGPS 2014	£43,001 £60,000 £60,001 £85,000 £85,001 £100,000 £100,001 £150,000 More than £150,000	9.9% 10.5% 11.4%	£20,401 £34,001 £45,501 More than	£34,000 £45,500 £85,300 n £85,300	6.5% 6.8% 7.2% 7.5%	
Contribution Flexibility	Yes members can pay	y 50% of the	No			
Normal Pension Age	Equal to the individual member's State Pension Age (minimum 65)		65			
Lump Sum Trade Off	Trade £1 of pension for £12 lump sum		Trade £1 of pension for £12 lump sum			
Death in Service Lump Sum	3 x pensionabl	e pay	3 x pensionable pay			
Death in Service Survivor Benefits	1/160 <sup>th</sup> accrual based on Tier 1 ill health pension enhancement		1/160 <sup>th</sup> accrual based on Tier 1 ill health pension enhancement			
III Health Provision	Tier 1 – immediate payment of pension with service enhanced to Normal Pension Age Tier 2 – immediate payment of pension with 25% service enhancement to Normal Pension Age Tier 3 – temporary payment of pension for up to 3 years		Tier 1 – immediate payment of pension with service enhanced to Normal Pension Age Tier 2 – immediate payment of pension with 25% service enhancement to Normal Pension Age Tier 3 – temporary payment of pension for up to 3 years			
Indexation of Pension in Payment	СРІ		CPI (RPI for pre 2011 increases)			
Vesting period	2 years	3 months				

# Agenda Item 16

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